Draft Environmental Assessment

Beaver Lake

Shoreline Management Plan Revision

March 2018
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1.0 INTRODUCTION

The Beaver Lake Shoreline Management Plan (SMP) is the required U.S. Army Corps of Engineers (Corps) approval document (Title 36, Section 327.30 and ER 1130-2-406) that protects and manages shorelines of USACE Civil Works water resource development projects under Corps jurisdiction in a manner that promotes safe and healthful public use of shorelines while maintaining environmental safeguards. The objectives of management actions in this SMP are to balance permitted private uses and natural resource protection for general public use. The Corps last updated the Beaver Lake SMP in August 1998; and thus, the document is currently out of date.

The updated Beaver Lake SMP, once approved by the Southwestern Division Engineer, will become an appendix to the Operation Management Plan (OMP) for the lake. The objectives of the SMP are to manage and protect the shoreline, to maintain optimal fish and wildlife habitat, natural environmental conditions, and to promote the safe and enjoyable use of the lake and shoreline for recreational purposes. Shoreline uses that interfere with authorized project purposes, public safety concerns, violate local norms, or result in significant environmental effects are not allowed.

Activities covered by the shoreline management plan, such as placing private floating facilities or modifying vegetation, on public lands require prior written approval, and/or a shoreline use permit from the Operations Project Manager (OPM) at Beaver Lake.

With the draft SMP update, the Corps is completing an Environmental Assessment (EA) that evaluates existing conditions and potential impacts of proposed alternatives. The EA is prepared pursuant to the National Environmental Policy Act (NEPA), Council on Environmental Quality (CEQ) regulations (40 CFR, 1500–1517), and the Corps Policy and Procedures for Implementing NEPA as directed by Engineer Regulation (ER) 200-2-2 (1988).
2.0 PURPOSE AND NEED FOR ACTION

2.1 Purpose and Need
The Beaver Lake Shoreline Management Plan establishes policy and furnishes guidelines for the protection and preservation of the desirable environmental characteristics of the lake, while maintaining a balance between public and private shoreline uses. The purpose of this environmental assessment is to select a shoreline management plan alternative that provides optimum use of Beaver Lake’s shoreline while insuring that the natural environment is protected. This document addresses the positive and negative environmental effects associated with the implementation of various shoreline management alternatives.

The need for the proposed action is based on the age of the current plan and the changed conditions around the lake and in lake use. The general public participated in the development of the first lakeshore management plan for the lake at a public meeting held in Rogers, Arkansas, on 21 November 1972. The initial plan was reviewed, updated with public involvement in May 1978, and approved by the Division Engineer on 29 November 1978. Beginning in October 1983, the Lakeshore Management Plan for Beaver Lake was once again reviewed and updated with public involvement. The Division Engineer approved the updated plan on 20 August 1984.

After a period of public involvement, 35 rezoning requests were approved as a supplement to the Beaver Lakeshore Management Plan on 24 April 1989. In June 1991, 86 rezoning requests were considered and presented at a public workshop. Subsequently, 55 of the rezoning requests were approved as a supplement to the Beaver plan on 4 October 1991.

The previous review and update was initiated in October 1994, for rezoning requests only. This supplement was approved on 26 April 1995. There were 178 rezoning requests. A public workshop was held in Rogers, Arkansas, in December 1994. Eighty rezoning requests were approved, 70 requests were denied, 28 requests were withdrawn by the applicants. Twenty-nine Limited Development Areas were removed or reduced.

Revision of 36 CFR 327.30 in 1990 required the Little Rock District to convert its approved lakeshore management plans to shoreline management plans. The District's draft operating policy for shoreline management was discussed at a public workshop held at the Beaver Lake Office on 14 May 1991. The final draft of the District's Shoreline Management Operating Policy was presented at a public workshop in Rogers, Arkansas, on 15 September 1992.

During the 1998 SMP review, three public workshops were held; 15 July at Eureka Springs, 16 July at Rogers, and 28 October 1997 at Rogers with 411 public comments received. There were 48 rezoning requests. Twenty-four rezoning requests were approved, 18 requests were denied, and the applicants withdrew six requests. The twenty-nine Limited Development Areas removed or reduced in the 1995 review were reinstated.

An administrative review to the shoreline management plan was completed in 2008. These changes were minor and not subject to public review. Generally these changes included incorporation of local policies and definition of terms. There were no shoreline allocation changes made during this review.

This current revision also included public participation in the form of several comment periods and
informational public workshops, which were conducted as part of the preparation of an Environmental Assessment (EA). This EA provides the documentation of the impacts of the program and will allow for future revisions of this plan. This Shoreline Management Plan will be reviewed at least once every five years, in accordance with regulations in place at the time of the review.

2.2 Project History

Beaver Lake is a multiple purpose water resource development project initially authorized for flood control, hydropower generation and other beneficial uses by the Flood Control Act dated 3 September 1954. The inclusion of storage in the lake for municipal and industrial water supply was authorized by the Water Supply Act of 1958. Beaver Lake is a major component of a comprehensive plan for water resource development in the White River Basin of Arkansas and Missouri. The project is located in the scenic Ozark Mountain region of northwestern Arkansas in Benton, Washington, Carroll and Madison counties-Figure 2.1. The total area contained in the Beaver project, including both land and water surface, consists of 38,138 acres owned in fee. Of this total, 1,432 acres are in flowage easement. The White River drainage area above Beaver Lake is approximately 1,186 square miles. The region is characterized by narrow ridges between deeply cut valleys that are well wooded with deciduous trees and scattered pine and cedar. When the lake is at the top of the conservation pool (elevation 1120.43 feet above mean sea level), the water area is 28,299 surface acres with 490 miles of shoreline within the lands owned in fee. The shoreline is irregular with topography ranging from steep bluffs to gentle slopes.

Construction of Beaver Dam was initiated in November 1960, and construction of the powerhouse and switchyard began in April 1963. Commercial generation of electricity was initiated in May 1965. The overall project was completed in June 1966. Table 2.1 provides pertinent construction and operations data for this lake. There are 12 public use areas around Beaver Lake. There are 11 parks operated by the Corps, two of which have been reduced to lake access only (Ventris and Blue Springs). One park (Big Clifty) is operated by Carroll County. In addition to the 19 launching ramps located in the parks, there are approximately 150 launching ramps/severed roads around the lake that are also used by residents and sportsmen for boat launching. USACE lands around the lake also provide for other popular recreational activities, including hiking, hunting, camping, and picnicking. Additionally, the State of Arkansas owns and operates Hobbs State Park Conservation Area, which covers 12,056 acres, and Devil’s Eyebrow Natural Area, which covers 2,503 acres. Both properties are adjacent to USACE lands.
Figure 2.1 Beaver Lake and Surrounding Area
<table>
<thead>
<tr>
<th>General Information</th>
<th>Pertinent Data of Beaver Dam and Lake</th>
</tr>
</thead>
<tbody>
<tr>
<td>Purpose, Stream, State</td>
<td>FC, P, WS, R, F&amp;W White R., Arkansas1</td>
</tr>
<tr>
<td>Drainage area, square miles</td>
<td>1,186</td>
</tr>
<tr>
<td>Average annual rainfall over the drainage area, inches, approximately</td>
<td>45.4</td>
</tr>
<tr>
<td>Dam</td>
<td></td>
</tr>
<tr>
<td>Length in feet</td>
<td>2,575</td>
</tr>
<tr>
<td>Height, feet above streambed</td>
<td>228</td>
</tr>
<tr>
<td>Top of dam elevation, feet above mean sea level</td>
<td>1,142</td>
</tr>
<tr>
<td>Generators</td>
<td></td>
</tr>
<tr>
<td>Main units, number</td>
<td>2</td>
</tr>
<tr>
<td>Rated capacity each unit, kilowatts</td>
<td>56,000</td>
</tr>
<tr>
<td>Lake</td>
<td></td>
</tr>
<tr>
<td>Nominal bottom of power drawdown Elevation, feet above mean sea level</td>
<td>1,050</td>
</tr>
<tr>
<td>Area, acres</td>
<td>9,750</td>
</tr>
<tr>
<td>Nominal top of conservation pool Elevation, feet above mean sea level</td>
<td>1,120.43</td>
</tr>
<tr>
<td>Area, acres</td>
<td>28,299</td>
</tr>
<tr>
<td>Length of shoreline, miles</td>
<td>490</td>
</tr>
<tr>
<td>Nominal top of flood-control pool Elevation, feet above mean sea level</td>
<td>1,130</td>
</tr>
<tr>
<td>Area, acres</td>
<td>31,487</td>
</tr>
<tr>
<td>Length of shoreline, miles</td>
<td>547</td>
</tr>
<tr>
<td>Five-Year frequency pool</td>
<td></td>
</tr>
<tr>
<td>Elevation, feet above mean sea level (flood pool)</td>
<td>1,130</td>
</tr>
<tr>
<td>Elevation, feet above mean sea level (drawdown)</td>
<td>1050</td>
</tr>
</tbody>
</table>

(1) FC – flood control, P – power, WS-water supply;  
R-recreation, F&W-Fish and Wildlife
3.0 ALTERNATIVES

Alternatives evaluated in this EA are depicted in Table 3.1, and in Figure 3.1. The alternatives include: Alternative 1 (No Action-1998 Plan) and Alternative 2 (Limited Growth-Preferred). A complete set of maps for each alternative is located in an appendix to this document.

In this EA development, the Preferred Alternative is compared to the No Action Alternative in order to evaluate potential positive and negative effects on the natural and human environment based on the various shoreline acreage classifications determined by each alternative. The evaluated alternatives will be provided for public review after completion of the draft EA. Public comments are collected during the public comment period and considered in the development of the final EA and the final updated Shoreline Management Plan. Based on public comments received, the final EA may be a modified version of the Preferred Alternative, based on public preferences. The Final EA will present the Selected Alternative and provide the basis for the agency decision under NEPA.

Other alternative scenarios were evaluated during the alternatives formulation process, including an extreme conservative option which consisted of elimination of all LDA zoning. This direction is supported by the fact that Beaver Lake already has a high percentage of LDA filled with boat docks, and can be supported by the recent carrying capacity results. The only new access opportunities would be through marinas and launch ramps. Evaluation of public scoping comments indicated that the majority of the public would not favor these restrictions, so this potential alternative was screened out. A more liberal scenario was also evaluated during the process, which proposed an open zoning period for an established time frame where the public could request zoning adjacent to their property. These zoning requests would still have to meet the physical criteria established for placing boat docks on the lake. At the end of the designated time period the shoreline would be closed to additional zoning. Again, based on the preponderance of public comments wanting the lake to remain as is, limiting development and growth, and maintenance of existing water quality, this liberal scenario was also screened out, primarily due to a potential addition of many more boats on the water. The screening out of this scenario is also supported by the carrying capacity study. The alternatives carried forward for additional evaluation are discussed below.
Table 3.1 Comparison of Shoreline Allocations by Alternative

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Miles</td>
<td>Percent</td>
</tr>
<tr>
<td>Limited Development Area</td>
<td>137.6</td>
<td>28.1%</td>
</tr>
<tr>
<td>Public Recreation Area</td>
<td>76.8</td>
<td>15.7%</td>
</tr>
<tr>
<td>Protected</td>
<td>270.2</td>
<td>55.1%</td>
</tr>
<tr>
<td>Prohibited</td>
<td>5.6</td>
<td>1.1%</td>
</tr>
<tr>
<td>Total Shoreline</td>
<td>490.1</td>
<td>100%</td>
</tr>
</tbody>
</table>
Figure 3.1 Pie Charts for Percentage of Land Classifications for Each Alternative.

**SMP NO ACTION**

- LDA: 11.1%
- Public Rec Area: 28.1%
- Protected: 55.1%
- Prohibited: 15.7%

**SMP PREFERRED**

- LDA: 1.6%
- Public Rec Area: 27.4%
- Protected: 58.0%
- Prohibited: 13.0%
3.1 No Action-1998 Plan (Alternative 1)

The No Action Alternative land allocation, which is based on the 1998 shoreline management plan, will retain 137.6 miles of Limited Development Area (LDA) shoreline, representing 28.1% of the total shoreline miles. Public Recreation Areas (PRA) include 76.8 miles (15.7%), the Protected lands allocation include 270.2 miles (55.1%), while Prohibited lands comprise 5.6 miles or 1.1% of the total 490.1 miles of shoreline. Components of this alternative include

3.2 Limited Growth-Preferred (Alternative 2)

The Preferred Alternative land allocation will reduce the LDA to 134.3 miles of shoreline, representing 27.4% of the total shoreline miles. Public Recreation Areas (PRA) are reduced to 63.6 miles (13%), the Protected lands allocation is increased to 284.5 miles (58%), while Prohibited lands comprise 7.8 miles or 1.6% of the total 490.1 miles of shoreline. Components of this alternative include
4.0 AFFECTED ENVIRONMENT

4.1 Project Setting
Beaver Lake is located in the Ozark Highlands of Carroll, Washington, Benton, and Madison Counties, 6 miles west of Eureka Springs, Arkansas. Having 449 miles of shoreline (at conservation pool) and over 28,000 water surface acres, Beaver Lake is the largest reservoir in northwest Arkansas and the first federal impoundment on the White River.

Despite being located adjacent to the fast-growing communities of Fayetteville, Springdale, Bentonville, and Rogers, Arkansas and a regional population of over 500,000, the lake provides open spaces and a quality outdoor recreation opportunity. Many arms and coves of the lake offer secluded areas for traditional activities such as fishing, skiing, sailing and scuba diving, but also allow for passive recreation opportunities like photography and nature observation. Limestone bluffs, striking vistas, and heavily wooded shorelines combine to offer a natural setting for all types of outdoor activities. Recreation areas offering developed facilities to support camping, boating, and swimming are located across the Lake. Commercial concessions, such as marinas and resorts, provide services ranging from fuel and supplies to overnight lodging.

4.2 Climate
The climate in the Beaver Lake area is classified as humid subtropical according to the Köppen climate model. A humid subtropical climate is characterized by hot, usually humid summers and mild to cool winters. The Köppen definition of this climate is for the coldest month's mean temperature to be between 26.6 °F (−3 °C) and 64.4 °F (18 °C), and the warmest month to be above 71.6 °F (22 °C). Some climatologists prefer to use 32 °F (0 °C) as the lower bound for the coldest month's mean temperature. Under the modern Trewartha climate classification, climates are termed Humid Subtropical when they have mean temperatures of 50 °F (10 °C) for eight or more months a year. In most locations classed within this system, the mean temperature of the coldest month is between 35 °F (3 °C) and 65 °F (18 °C). Some climatologists consider the Trewartha grouping of subtropical climates to be more real-world and fitting on a global scale.

While technically classified as humid subtropical, the climate in the Beaver Lake area is considered moderate. The area experiences all four seasons and does receive cold air masses from the north; however some of the Arctic masses are blocked by the higher elevations of the Ozarks.

Average temperatures range from a high of 88 °F (31.1 °C) and low of 27 °F (-2.7 °C) in nearby Rogers, Arkansas. Extreme temperatures rarely exceed 96 °F (35.6 °C) and 13°F (-10.6 °C). Late summer is the time of maximum heat and least rainfall. During the winter months, midday temperatures in the basin are relatively warm, around 55° to 60° F. Some short periods of cold weather occur with temperature ranging from 0° to 10° F. On winter nights, temperatures from 40 °F to below freezing are common. Highest recorded temperature in Rogers, Arkansas was 114 °F (45.6 °C) (recorded in July 1954). The lowest temperature recorded was −16 °F (−26.7 °C), in February 1996.
The relative humidity typically ranges from 41% (comfortable) to 91% (very humid) over the course of the year, rarely dropping below 24% (dry) and reaching as high as 100% (very humid). The air is driest around April 9, at which time the relative humidity drops below 49% (comfortable) three days out of four; it is most humid around June 3, exceeding 87% (very humid) three days out of four.

Dew point is often a better measure of how comfortable a person will find the weather than relative humidity because it more directly relates to whether perspiration will evaporate from the skin, thereby cooling the body. Lower dew points feel drier and higher dew points feel more humid. Over the course of a year, the dew point typically varies from 19°F (dry) to 71°F (muggy) and is rarely below 4°F (dry) or above 74°F (very muggy). There are two periods in the year that are most comfortable: The first is between April 18 and June 6 and the second is between September 3 and October 23. The air feels neither too dry nor too muggy during these periods (https://weatherspark.com/averages/31495/Rogers-Arkansas-United-States).

Average annual rainfall for the Beaver Lake area is 45 inches per year. Precipitation is weakly seasonal, with a bimodal pattern: wet seasons in the spring and fall, and relatively drier summers and winters, but some rain in all months. The spring wet season is more pronounced than fall, with the highest rainfall typically occurring in May. The average annual snowfall for the Beaver area is about 12 inches. Snow packs are usually short lived and are not commonly a concern for flooding.

Climate change is an area of concern due to the potential for effects on many aspects of the environment, especially those related to water resources. The U.S. Global Change Research Program (USGCRP) summarized information regarding climate change and its potential effects in regional assessments (http://www.globalchange.gov/publications/reports/scientific-assessments/us-impacts). In the Midwest, which extends from Minnesota to Missouri, extreme events such as heat waves, droughts and heavy rainfall events are projected to occur more frequently. Should these events become significant enough to impact the operation of Beaver Lake, the Master Plan and associated documents (i.e. Operations Management Plan and Shoreline Management Plan) would be reviewed and revised, if necessary.

4.3 Topography, Geology, and Soils

The depositional environment of the rocks found in the Arkansas Ozarks is one of a relatively shallow continental shelf, sloping toward deeper water generally toward the south. This shelf emerged many times during the Paleozoic resulting in numerous unconformities throughout the sequence. The Ozark Plateaus region of Arkansas is made up of generally flat-lying Paleozoic age strata divided into three plateau surfaces. The lowest and northern-most plateau is the Salem Plateau. The Springfield Plateau stands above the Salem a few hundred feet and is generally capped by lower Mississippian age limestones and cherts. The southernmost and highest plateau of the Ozarks is the Boston Mountains. All of these plateaus are deeply dissected by numerous streams throughout the area. The faulting in the Ozarks is generally normal; most faults displaying a displacement down on the southern side. However, some observations reveal that a few strike-slip faults may be present. Gentle folds are noted but are generally of very low amplitude. The depositional environment of the rocks found in the Arkansas Ozarks is one of a relatively shallow continental shelf, sloping toward deeper water generally toward the south. This shelf emerged many times during the Paleozoic resulting in numerous unconformities throughout the sequence.
Beaver Lake is part of the Springfield Plateau that occupies primarily the western and southwestern flanks of the Ozark Plateau province. The Springfield Plateau in this region rises to an elevation of approximately 1400 feet and in many areas, forms extensive plains. Hilly areas occur where rivers and their tributaries cut into the plateau surface, most notably in the vicinity of the White River and Beaver Lake. As streams like the Buffalo National River cut through the plateau down to the level of the White River, they sometimes carve spectacular bluffs.

Lower Ordovician, Middle to Upper Devonian and Lower and Upper Mississippian age strata are present around Beaver Lake. Upper Ordovician and Devonian strata crop out around Beaver Lake and its tributaries. The Lower Mississippian Boone Formation comprises the surface rock over the majority of the area and forms the surface of the heavily dissected Springfield Plateau. In addition to the Boone Formation, Cotter and Jefferson City formations (Jefferson City formation has not been successfully differentiated from the Cotter Formation in Arkansas), and the Powel formation, all of Ordovician age are present in the area. Formations in the Devonian strata include the Chattanooga, Clifty and Penters.

The Boone Formation consists of gray, fine- to coarse-grained fossiliferous limestone interbedded with chert. This formation caps the higher hills in the area. Since limestone is easily dissolved by water, cave and solution (karst) features are prominent. The Boone Formation is well known for dissolutional features, such as sinkholes, caves, and enlarged fissures. Surface water may drain directly into channels in limestone, where it can move rapidly and without filtration to the surface as a spring, at a location that is unpredictable without extensive testing. Therefore, water pollution problems are of particular concern in this region. The thickness of the Boone Formation is 300 to 350 feet in most of northern Arkansas, but as much as 390 feet has been reported.

The Cotter Dolomite is composed of dolostone of predominantly two types: a fine-grained, argillaceous, earthy textured, relatively soft, white to buff or gray dolostone called "cotton rock", and a more massive, medium-grained, gray dolostone that weathers to a somewhat hackly surface texture and becomes dark on exposure. The formation contains chert, some minor beds of greenish shale, and occasional thin interbedded sandstone. The thickness is about 340 feet in the vicinity of Cotter, but the interval may range up to 500 feet thick in places.

The Powell Dolomite is generally a fine-grained, light-gray to greenish-gray, limy, argillaceous dolostone with thin beds of shale, sandstone, sandy dolostone, and occasionally chert. The formation’s thickness may be as much as 215 feet, but is often much thinner.

The Chattanooga Shale Formation is typically black, fissile clay shale that weathers into thin flakes. The beds are usually cut by prominent joints creating polygonal blocks upon weathering. The upper part of the formation may be slightly sandy and usually contains abundant pyrite. Thickness ranges from 0 to about 85 feet; normally averaging about 30 feet (AGS).

The Clifty Formation is thin, very sandy limestone and sandstone. Maximum thickness of this formation is only four feet, but is usually thinner, averaging 2 feet or less (AGS).

The Penters Chert is a fine-grained, fossiliferous, dolomitic, limestone with some chert and siliceous replacement overlain by a massive, dense, mottled gray chert with some patches of fine-
grained limestone. The thickest outcrop exposure is about 25 feet; however, at least one report suggests a maximum thickness of about 90 feet (AGS).

The strata throughout the region are nearly horizontal. One predominant geological feature of the lake area is a low, persistent, limestone bluff, which occurs just above the Ordovician-Mississippian contact.

The faulting in the Ozarks is generally normal; most faults displaying a displacement down on the southern side. Lineaments and faults characteristic of northwest Arkansas are present around Beaver Lake. The Fayetteville Fault lies beneath Beaver Lake. This fault is the west side of a graben that has down-dropped the Boone Formation to lake level. The Starkey Fault bounds the east side of the graben. Both faults trend approximately N 450E. One section of the Starkey fault trends N 60-700E. The Clantonville Lineament – Monocline is a northeast to southwest trending structural feature that extends from north of Clantonville to Ventris Hollow. The location of this feature was determined from the 1:24,000 three dimensional quadrangle and from structural disparities in the Lower Mississippian rock units. This structural feature could be responsible for the presence of lead-zinc mineralization in an old prospect near Clantonville (north of Beaver Lake). The trend of this lineament to monocline is N 30-400E. Paleokarst features within the top of the Powell Dolomite are present around Beaver Lake and coincident with a lineament in Limekiln Hollow near Garfield, northwest of Beaver Lake. Figure 4.1 depicts geological formations and fault lines located in this region.

In general, the soils of the Ozark Plateaus are residual and are formed on a broad, domed, upwarp consisting mostly of limestone and dolomite. The main difference in the soils is due to different rocks from which the soils were formed. The main geologic materials are cherty limestone; cherty, very siliceous dolomite; cherty, siliceous dolomite; and alluvium, which are weathered and water transported products of the first three materials. Glade-rock soil occurs where the cherty, very siliceous dolomite is exposed to the soil formation. Dolomite is more resistant to weathering than limestone and siliceous dolomite is even more resistant, so very shallow soil results. In areas where the dolomite is less siliceous, more weathering has taken place; however, the soils produced are not as deep as soils formed by limestone.

The following eight soils associations are found in and around the Beaver project area: Captina-Nixa, Captina-Nixa-Pickwick, Clarksville-Nixa-Baxter, Corydon-Sogn, Enders-Allegheny-Mountainburg, Razort-Captina-Etowah, Linker-Apison-Hector, and Captina-Pembroke.
4.4 Aquatic Environment

4.4.1 Hydrology and Groundwater
In the Interior Highlands of western and northern Arkansas ground-water supplies are more limited than in the Coastal Plain. Much of the Ozark Plateaus region is underlain by carbonate rocks, which are quite soluble in the presence of water. Solution by ground water has caused many large openings through which water passes so quickly that contaminants from the surface cannot be filtered out. Signs of these openings are caves, sink holes, springs and lost stream segments. As a consequence, the water in shallow wells may not be suitable for human consumption without treatment.

Three aquifers, which are part of the Ozark Plateaus Aquifer System, are located within northern Arkansas. The Springfield Plateau aquifer is generally under unconfined conditions, with ground water movement occurring through fractures and solution cavities formed by dissolution of carbonate rock. Local discharge is through springs and streams. The Ozark aquifer is generally under confined conditions, especially where overlain by the units of the Ozark Confining Unit (Chattanooga Shale). Most wells in the Springfield Plateau and upper units in the Ozark aquifer yield 5-10 gpm on the average, with yields greater than 25 gpm in rare cases.

The third aquifer, the St. Francois, formed by the Roubidoux Formation and the Gunter Sandstone Member of the Gasconade Formation in northern Arkansas, occurs at greater depth and constitutes the only significant aquifer system in the Ozarks. Both formations are permeable sandstone and carbonate units of Ordovician age. These aquifers serve as the principal source of high-quality...
water for many communities in northern Arkansas where surface water sources are unavailable. Together these units may yield up to 500 gpm to wells. These formations do not outcrop anywhere in Arkansas but instead outcrop in southern Missouri.

4.4.2 Water Quality
The waters of the Arkansas portion of the White River watershed have all been designated by the Arkansas Department of Environmental Quality (ADEQ) for fisheries, primary and secondary contact recreation, and domestic, agricultural, and industrial water supplies (ADEQ, 2012). Beaver Lake is classified by ADEQ as a Type A water body, which includes most larger lakes of several thousand acres in size, in upland forest dominated watersheds, having an average depth of 30 to 60 feet, and having low primary production (i.e., having a low trophic status if in natural [unpolluted] condition). Beaver Lake, like all other lakes of its size in the Ozark region, stratifies chemically and thermally in the late spring with stratification extending into late fall and early winter. During the warmer months, lake waters of the upper layer (the epilimnion) are warmer and contain more dissolved oxygen, while the denser, lower layer waters (the hypolimnion) are colder and contain very little or no dissolved oxygen, thus undesirable for fish habitat.

This undesirable water, when discharged downstream from hydropower generation, may cause some problems in the tailwaters. To combat this problem, the dissolved oxygen content is monitored and various management measures are implemented to improve the dissolved oxygen concentration in the hydropower releases. A highly productive trout fishery has been established in the Beaver tailwaters by the Arkansas Game and Fish Commission because of the available discharge of cold water from the dam, which is reaerated by turbulence as it flows downstream.

As the stratified epilimnion cools in the late fall and winter, the layers begin to mix (de-stratify) and dissolved oxygen (DO) is more evenly distributed. This condition is more favorable to the fishery of the lake and overall water quality.

The upper 1500 acres of Beaver Lake has been listed by the Arkansas Department of Environmental Quality (ADEQ) on Arkansas’ 303(d) list of impaired waters, approved by the Environmental Protection Agency (EPA), due to turbidity (ADEQ, 2008). According to the Arkansas 303(d) list, these excessive levels impact the local fisheries as well as primary contact, both designated uses of Beaver Lake. The elevated turbidity levels are due to excessive silt from surface erosion from agriculture activities, unpaved road surfaces, in-stream erosion – mainly from unstable stream banks, and any other land surface disturbing activity. The Draft 2010 Integrated Water Quality and Monitoring Report (ADEQ, 2010) added pathogen indicator bacteria as a contaminant for the same area of Beaver Lake. Surface erosion activities are listed as the probable source for this contaminant as well.

Clean Water Act requires states to list waters that do not meet Federal water quality standards or have a significant potential not to meet standards as a result of point source dischargers or non-point source run-off. Subsequent to listing on the 303(d) list, the statute requires that the states develop and set the Total Maximum Daily Load (TMDL) for water bodies on the list within 13 years. A TMDL establishes the maximum amount of a pollutant that can enter a specific water body without violating the water quality standards. Values are normally calculated amounts based on dilution and the assimilative capacity of the water body. TMDLs have not been established by ADEQ for the upper Beaver Lake area.
4.4.3 Fish Species and Habitat

The impoundment of the White River, War Eagle River, and other tributary streams and rivers which form Beaver Lake resulted in changes in the composition of the fish populations. Smallmouth bass was the principal game fish found in the White River and War Eagle River prior to impoundment. Arkansas Game and Fish Commission (AGFC) is the agency primarily responsible for managing the fishery and through their efforts, a variety of fish species are well-established in the lake. Sport fish species currently found include: largemouth bass, spotted bass, smallmouth bass, white bass, striped bass, hybrid white-striped bass, walleye, flathead catfish, channel catfish, white crappie, black crappie, and various species of sunfish. Due to the quality and diversity of the fishery, Beaver Lake serves as a national fishing destination, hosting hundreds of fishing tournaments annually.

Beaver Lake was first impounded in 1966 and much of the standing timber was cut prior to the impoundment. Since impoundment, the few remaining native forests that were submerged provided little structure and forage habitat for fish. Since this limited habitat has degraded over time, in 1986, AGFC began an artificial habitat improvement project with the primary objective to improve fish habitat within Beaver Lake. Since 1987, hundreds of fish habitat structures known as "fish attractors" have been placed in Beaver Lake by AGFC. AGFC continues to fund the maintenance of the attractors each year, adding fresh cover to keep the attractors productive and increasing the habitat.

In 1990, AGFC began a program for the public to bring their discarded Christmas trees to be used as fish attractors to enhance fish habitat. Thousands of these trees have been sunk by Corps personnel, AGFC personnel, and volunteers since the program began.

Walleye, smallmouth bass, striped bass, hybrid white-striped bass, and paddlefish have been introduced into Beaver Lake to add diversity to the fishery. Natural reproduction of striped bass and hybrid white-striped bass does not occur in Beaver Lake. Since 2004, AGFC stocks approximately 100,000 walleye, 30,000 channel catfish, 30,000 blue catfish, and 200,000 striped bass each year. While natural reproduction occurs in white crappie, black crappie, largemouth bass, and smallmouth bass, AGFC supplements this reproduction by occasional stockings of these species. Historically, there have also been introductions of northern pike, blue catfish, lake trout, and threadfin shad.

Wilson Lake in the Fayetteville area was used for the supply hatchery for warm water species until 1986. In 1986, a 30 acre fish nursery pond was constructed by AGFC on the north shore of the Blackburn Creek arm of Beaver Lake for the purpose of rearing game fish for stocking purposes. Historically, over 10,000 channel and blue catfish were raised in the summer months and 15,000 walleye in the spring months for stocking purposes. Since 1986, the fish nursery pond has been used to rear black crappie, largemouth bass, smallmouth bass, and walleye for stocking directly into the lake.
The impoundment of Beaver Lake in 1965 caused environmental changes in the tailwater portion of the White River from Beaver Dam to Table Rock Lake downstream. Hypolimnetic discharge from Beaver Dam created cold-water habitat that was unsuitable for native, warm-water species, such as smallmouth bass. To mitigate for the loss of the warm-water fishery, the AGFC began stocking rainbow trout into Beaver tailwaters in 1966. Brown trout were first stocked in 1985 to increase the diversity of trout species available to anglers. Cutthroat trout and brook trout were introduced in 1989 and 1994 to further improve the quality of anglers’ trout fishing experiences. The Beaver tailwater fishery has gained popularity over the last few decades and is currently among the most popular trout fishing locations in Arkansas.

The Norfork National Fish Hatchery, built and operated by the U.S. Fish and Wildlife Service (USFWS) in 1957, supplies all trout that are stocked into Beaver tailwater. Intensive stocking of trout is necessary due to a range of environmental factors that limit natural reproduction in the fishery. Currently, an average of 96,000 rainbow trout and 5,000 brown trout are stocked each year; cutthroat trout and brook trout stockings were discontinued in 2002 and 2004, respectively. Biologists from the AGFC are responsible for trout management in the Beaver tailwater. This fishery was the first trout water managed by the AGFC as part of their strategic planning process and an individual management plan for the Beaver tailwater fishery was developed in 2005. The Beaver Tailwater Management Plan can be found on the AGFC website (www.agfc.com).

4.5 Terrestrial Resources

4.5.1 Wildlife

White-tailed deer and eastern wild turkey are common game animals found and hunted in the Beaver Lake area. Black bear have also become common in the area and are hunted on the Arkansas side of Beaver Lake. The principal small game species found in the open upland areas include bobwhite quail, cottontail rabbit, and mourning dove. Gray and fox squirrels are common in upland wooded areas and are also popular for sportsmen. Furbearing animals found in the Beaver Lake area include coyote, red fox, gray fox, otter, mink, muskrat, beaver, bobcat, and raccoon. Habitat management that includes wildlife food plot plantings, mowing, soil disturbance, removal of exotic species and application of prescribed fire provide benefit to these populations.

Since 1966, AGFC has leased lands and waters at Beaver Lake for fish and wildlife management. From the 1970’s through the 1990’s, food plots were established in various areas for wildlife management, but have not been funded in recent years.
The common goldeneye, hooded merganser, bufflehead, and ring-necked duck are the predominant migratory waterfowl species visiting Beaver Lake. Mallards, gadwall, and other duck species are also present; however, they are only transient visitors as their characteristic feeding habits of obtaining food from shallow waters is limited. Resident Canada geese are so numerous in many coves and recreation areas that their presence has become a nuisance.

Ring-billed gulls are seen frequently around the Beaver Lake area. Greater and lesser yellow legs, pelicans, and large flocks of horned grebes are also seen during their peak migration in the spring and fall. Beaver Lake is also one of the few places where visitors can see both the turkey vulture and the black vulture at the same time in the winter. Beaver Lake has also become a popular place that visitors come to observe bald eagles, commonly wintering 150 or more birds and hosting 5-6 breeding pairs during the nesting period of March to June. The surrounding woodlands and grasslands serve as prime nesting areas for resident and neotropical migratory songbirds.

4.5.2 Vegetation

The area surrounding the lake is mostly forested. Trees and shrubs around the lakeshore include upland oak and hickory species, persimmon, honey locust, hawthorn, dogwood, redbud, coralberry, smooth and winged sumac, and buttonbush. Frequent periods of inundation keep a thin strip of government owned lands around the lake in early stages of succession. Red cedar and short-leafed pine, the principal evergreens, are dispersed throughout the region and are found in many large, scattered groups. Ground covers consist of greenbrier, sedges, and native grasses.

Plant communities also include post oak savannas and glades. The post oak savanna ecosystem exhibits an open canopy of low density trees allowing considerable light penetration to the understory. This permits a wide variety of herbaceous species to perpetuate under natural disturbances such as fire. Dolomite/limestone glades, which are characterized by barrens-like communities of prairie type native forbs and grasses, occur on the shallow soil over outcroppings of bedrock.
The largest tract of public land adjoining Beaver Lake is the 12,056 acre Hobbs State Park – Conservation Area (HSP-CA). HSP-CA adjoins Beaver Lake shoreline for approximately 26-miles. The tract serves as the single largest landholding around the lake, as well as in Benton County. Although the title ownership to the tract is under Arkansas Department of Parks and Tourism, HSP-CA is co-managed by three state agencies: Arkansas State Parks, Arkansas Game & Fish Commission and Arkansas Natural Heritage Commission. Arkansas State Parks has developed facilities to include a state-of-the-art Visitor Center (the nature center for Northwest Arkansas), 36-miles of trails including multi-use (hike, mountain bike and equestrian), development of a significant historic site, the only public shooting range in Northwest Arkansas, as well as infrastructure and support amenities (maintenance complex, staff residences, restrooms, etc.).

Devil’s Eyebrow Natural Area borders more than 5 miles of the northernmost shoreline of Beaver Lake. It is more than 2,089 acres in size and very diverse with more than 550 vascular plant species documented, 25 of which are of state conservation concern. Staff and contractors of the Arkansas Natural Heritage Commission and the Arkansas Game and Fish Commission own and manage the land.

The Devil’s Eyebrow area is home to Black Maple (Acer nigrum) trees. This is the only known location of this species in Arkansas. Also identified in the area is the Rock Elm (Ulums Thomasii).

4.5.3 Wetlands
Located within the Springfield Plateau of the Ozark Mountains region of northern Arkansas, the area surrounding Beaver Lake is characterized by limestone, dolomite, or chert geology. The many rivers and streams flowing through the region have created a landscape of level highlands dissected by rugged valleys rich in karst features such as caves and sinkholes. Associated with these streams and landscape features are a variety of wetland habitats representative of the five wetland classes occurring within the region. These wetland classes include depressions, flats, fringe, riverine, and slope. It is possible, and perhaps even likely, that all of these classes of wetlands occur in the general area of Beaver Lake. However, those most likely to occur in the area immediately surrounding the lake are fringe (most likely reservoir), riverine (most likely spring runs) and slope wetlands (most likely calcareous slope). More detailed descriptions of these classes, subclasses, and community types can be found at the Arkansas Multi-Agency Wetland Planning Team web site: www.mawpt.org.
4.6 Threatened and Endangered Species

There are many species in the Ozarks that are considered either threatened or endangered. Species become imperiled for a variety of reasons including over-hunting, over fishing, and habitat loss as a result of human development and pollution; of these, habitat loss is the main contributor that imperils most species. A threatened species is one that is likely to become endangered within the foreseeable future. An endangered species is one in danger of extinction throughout all or a significant portion of its range.

The bald eagle (*Haliaeetus leucocephalus*) is common during the winter months around Beaver Lake. Most winter counts range in the total of 100 to 150 in numbers. In the early 1990’s, there were also two golden eagles documented on Beaver Lake. In addition, there are currently four to five bald eagle nests located around the lake. Although the bald eagle was delisted by USFWS in 2007 due to recovery of the species, both the bald and golden eagles are still protected in accordance with the Bald and Golden Eagle Protection Act. Beaver Lake was also home for multiple years to the only known leucistic eagle. This attracted ornithologists from across the nation to possibly see this rare bird.

The Pigeon Roost Cave is home to the Gray bat (*Myotis grisescens*), Indiana bat (*Myotis sodalis*), and Northern long-eared bat (*Myotis septentrionalis*). USACE works closely with the U.S. Fish and Wildlife Service, AGFC, and ASP to protect the USACE owned cave recharge area and manage the project lands and waters of Beaver Lake to protect the bat habitat. Transient populations of gray, Indiana bats, and northern long-eared bats are documented in other caves located on and near the Beaver Lake area.

Beaver Lake is also home to the Ozark cavefish (*Amblyopsis rosae*).

Missouri Bladderpod (*Physaria filiformis*) is a federally listed Threatened species in the mustard family endemic to calcareous glades and barrens in the Interior highlands of Missouri and Arkansas. This species was originally found by R Dalton and J. Dow in 1992. The direction of this location was imprecise and attempt’s to relocate the population was unsuccessful until May, 2002 where it was relocated by the Arkansas National Heritage Commission, Missouri Department of Conservation and US Fish and Wildlife Service.

The following species listed in Table 4.1 are from the U.S. Fish and Wildlife Service’s federally classified status list of species and the Arkansas Natural Heritage data sets which have been reported and identified on project lands. There are other threatened and endangered species that are known to be in the general area.

<table>
<thead>
<tr>
<th>Common Name</th>
<th>Scientific Name</th>
<th>Federal/State Status</th>
<th>State/Global Rank</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bald Eagle</td>
<td><em>Haliaeetus leucocephalus</em></td>
<td>*Protected under Bald and Golden Eagle Protection Act</td>
<td></td>
</tr>
<tr>
<td>Common Name</td>
<td>Scientific Name</td>
<td>Status</td>
<td>Recovery</td>
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<td>------------------------------------------</td>
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</tr>
<tr>
<td>Gray Bat</td>
<td>Myotis grisescens</td>
<td>E/E</td>
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</tr>
<tr>
<td>Indiana Bat</td>
<td>Myotis sodalis</td>
<td>E/E</td>
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</tr>
<tr>
<td>Northern long eared Bat</td>
<td>Myotis septentrionalis</td>
<td>E/E</td>
<td></td>
</tr>
<tr>
<td>Ozark Cavefish</td>
<td>Amblyopsis rosae</td>
<td>T/E</td>
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</tr>
<tr>
<td>Missouri Bladderpod</td>
<td>Physaria filiformis</td>
<td>T</td>
<td></td>
</tr>
<tr>
<td>Ozark Corncob</td>
<td>Valerianella ozarkana</td>
<td>Inv</td>
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</tr>
<tr>
<td>Mackenzie’s Blue Wild Rye</td>
<td>Elymus glaucus ssp. mackenzi</td>
<td>Inv</td>
<td></td>
</tr>
<tr>
<td>Black Maple</td>
<td>Acer saccharum var. nigrum</td>
<td>Inv</td>
<td></td>
</tr>
<tr>
<td>Rock Elm</td>
<td>Ulmus Thomasii</td>
<td>Inv</td>
<td></td>
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<tr>
<td>Grotto Salamander</td>
<td>Eurycea spelaea</td>
<td>Inv</td>
<td></td>
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<tr>
<td>Great Plains Ratsnake</td>
<td>Pantherophis emoryi</td>
<td>Inv</td>
<td></td>
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<tr>
<td>Wood’s False Hellebore</td>
<td>Veratrum woodii</td>
<td>Inv</td>
<td></td>
</tr>
<tr>
<td>Great Plains Skink</td>
<td>Plestiodon obsoletus</td>
<td>Inv</td>
<td></td>
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<tr>
<td>Trelease’s Larkspur</td>
<td>Delphinium treleasei</td>
<td>Inv</td>
<td></td>
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<tr>
<td>Isopod</td>
<td>Caecidotea stiladactyla</td>
<td>Inv</td>
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<tr>
<td>Isopod</td>
<td>Caecidotea steevesi</td>
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<tr>
<td>Bat Cave Isopod</td>
<td>Caecidotea macropropoda</td>
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<tr>
<td>Rope Dodder</td>
<td>Cuscuta glomerata</td>
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<tr>
<td>Wood Frog</td>
<td>Lithobates sylvaticus</td>
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<tr>
<td>Land Snail</td>
<td>Gastrocopta rogersensis</td>
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<tr>
<td>Longnose Darter</td>
<td>Percina nasuta</td>
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<tr>
<td>Hairy Rockcress</td>
<td>Arabis hirsute var. adpressipilis</td>
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<tr>
<td>Sand Phlox</td>
<td>Phlox bifida</td>
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<tr>
<td>Ozark Cave Amphipod</td>
<td>Stygobromus ozarkensis</td>
<td>Inv</td>
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<tr>
<td>Sulphur Springs Diving Beetle</td>
<td>Heterosternuta sulphuria</td>
<td>Inv</td>
<td></td>
</tr>
</tbody>
</table>
FEDERAL STATUS CODES
LE = Listed Endangered; the U.S. Fish and Wildlife Service has listed this species as endangered under the Endangered Species Act.

STATE STATUS CODES
INV = Inventory Element; The Arkansas Natural Heritage Commission is currently conducting active inventory work on these elements. Available data suggests these elements are of conservation concern. These elements may include outstanding examples of Natural Communities, colonial bird nesting sites, outstanding scenic and geologic features as well as plants and animals, which, according to current information, may be rare, peripheral, or of an undetermined status in the state. The ANHC is gathering detailed location information on these elements.

GLOBAL RANKS
G3 = Vulnerable globally. At moderate risk of extinction due to a restricted range, relatively few populations (often 80 or fewer), recent and widespread declines, or other factors.

G4 = Apparently secure globally. Uncommon but not rare; some cause for long-term concern due to declines or other factors.

G5 = Secure globally. Common, widespread and abundant.

T-RANKS= T subranks are given to global ranks when a subspecies, variety, or race is considered at the state level. The subrank is made up of a “T” plus a number or letter (1, 2, 3, 4, 5, H, U, X) with the same ranking rules as a full species.

STATE RANKS
S1 = Critically imperiled in the state due to extreme rarity (often 5 or fewer populations), very steep declines, or other factors making it vulnerable to extirpation.

S2 = Imperiled in the state due to very restricted range, very few populations (often 20 or fewer), steep declines, or other factors making it vulnerable to extirpation.

S3 = Vulnerable in the state due to a restricted range, relatively few populations (often 80 or fewer), recent and widespread declines, or other factors making it vulnerable to extirpation.

GENERAL RANKING NOTES
Q = A “Q” in the global rank indicates the element’s taxonomic classification as a species is a matter of conjecture among scientists.

Source: Arkansas Natural Heritage Commission
4.6.1 Invasive species

In accordance with Executive Order (EO) 13112, an invasive species means an alien species whose introduction does or is likely to cause economic or environmental harm or harm to human health. Invasive species can be microbes, plants, or animals that are non-native to an ecosystem. In contrast, exotic species, as defined by EO 11987, include all plants and animals not naturally occurring, either presently or historically, in any ecosystem of the United States. Invasive species can take over and out compete native species by consuming their food, taking over their territory, and altering the ecosystem in ways that harm native species. Invasive species can be accidentally transported or they can be deliberately introduced because they are thought to be helpful in some way. Invasive species cost local, state, and federal agencies billions of dollars every year.

The Beaver Project is not protected from the spread of invasive species. Locally the project office works with its partners, AGFC, University of Arkansas Extension Services and United States Department of Agriculture, to help stop the spread of some of the Ozarks most unwanted species. These would include feral hogs, zebra mussels, sericea lespedeza, gypsy moth and the emerald ash borer. Project rangers post signage in all the recreation areas to communicate the dangers of spreading invasive species on project lands and waters. Rangers also place emerald ash borer and gypsy moth traps on project lands to monitor any infestations of these species.

4.7 Archaeological and Historic Resources

4.7.1 Paleontology

Beaver Lake is situated in the Springfield Plateau region of the Ozark Highlands. Geologically, rocks in the Ozark Highlands are dominated by well-lithified sandstones, shales, limestones, and dolostones of Paleozoic age. A thin drape of younger unconsolidated clays, sands, and gravel, termed alluvium, is often found in valley floors and associated with the streams and rivers.

Lower Ordovician, Middle to Upper Devonian and Lower and Upper Mississippian age strata are present around Beaver Lake. The Ordovician and Devonian strata crop out around Beaver Lake and its tributaries. Primary formations associated with the Lower Ordovician strata include the Cotter and Powell Dolomite. The fossils known from the Cotter and Powell Dolomite are rare, but include gastropods, cephalopods, trilobites and reef-building algae.

Formations associated with the Middle to Upper Devonian include the Chattanooga Shale, Clifty and Penters. Fossils are typically rare to absent in these formations. Brachiopods and conodonts have been collected on a few occasions.

The Upper Mississippian strata consists of the Boone Formation, which is gray, fine- to coarse-grained fossiliferous limestone interbedded with chert. Crinoids are the most common fossil found in the formation, but brachiopods, bryozoa, mollusks, corals, shark material, trilobites, conodonts, and others fossils are known.

4.7.2 Cultural Resources

The following is a brief history of the human occupation of Arkansas and the Beaver Lake area:

**Paleo-Indian (12,000-8,000 B.C.)** – The earliest documented archeological manifestation in
the Ozark area relates to what the Paleo-Indian or Early Hunting Horizon. There is evidence of Paleo-Indian inhabitants in the Ozark Highlands indicated by the presence of Clovis, Cumberland, and Folsom bifaces in isolated instances in Boone and Newton Counties, Arkansas. No Paleo-Indian sites have been excavated in the Ozarks, only surface sites and multi-component shelter sites are present.

**Archaic (8,000-500 B.C.)** - Around 8,000 years ago, the climate began to change. The Pleistocene epoch gave way to the Holocene. Warmer temperatures, along with increased hunting efficiency, brought about the extinction of the megafauna that the Paleo-Indians had followed. Archaic people relied on the animals and plants that we see today. Settlement patterns were seasonal, with bands of people staying in one area for entire seasons before moving on to the next settlement. From these base camps, hunting parties were sent out, sometimes for days, to kill game. Archaic period hunting camps abound in the White River area.

**Woodland (500 B.C. – A.D. 900)** - One major technological change marked the beginning of the Woodland period: pottery. Ceramics had begun to appear during the Archaic period, but their proliferation marked the beginning of the Woodland period. Pottery signified an increasing reliance on domesticated plants. Horticulture had now spread throughout most of the Eastern Woodlands, with the White River area being no exception. The bow and arrow became a part of the tool assemblage, further increasing the efficiency of hunting game. For the most part, however, the Woodland period is very poorly understood in the White River area. Unfortunately, only a few sites containing Woodland period components have been studied.

**Mississippian (A.D. 900 – 1541)** - The Mississippian period generally marked the transition to full-scale agriculture and a chiefdom level of politics. An influence of religion from Mesoamerica spread rapidly throughout the southeastern U.S. Large mound sites were constructed, elaborate trade networks were established, and populations dramatically increased. Ozark adaptations, however, were unique during the Mississippian period. Domesticated crops were grown in the river valleys, but hunting and gathering likely made up the bulk of the food supply. Small Mississippian period mound sites did exist in the White River area, such as the Loftin Site, inundated by Table Rock Lake. Other Mississippian sites in the area included open-air village sites and rock shelters. It had been speculated that these communities were “outposts” of the Caddo culture located to the southwest. Recently, however, researchers have demonstrated that these societies simply interacted with one another on a frequent basis, with no evidence of Caddo colonization.

**Protohistoric / Historic Periods (A.D. 1541 –1865)** - The Protohistoric period began with the De Soto expedition into the Southeastern United States. Generally speaking, De Soto did not enter the Ozarks, but the aftermath of his expedition definitely did enter the area. Diseases the Spaniard and his men brought with them, such as smallpox and influenza, had a devastating effect. The tribes inhabiting the area had no immunity against these diseases, and up to 90 percent of the populations were decimated. During this time period, the Ozarks were primarily being used as a hunting ground for the Osage, who were centered more to the north.

Euro-American settlement began in the Ozarks in the late 18th century. People generally subsisted on a combination of hunting wild game and herding domesticated animals. With the creation of the Arkansas Territory in 1819, people from the upland South, or Appalachia, began to move into the Ozarks. These people brought with them many aspects of their culture,
including fundamentalist religion, unique architectural styles, and an aptitude for farming rocky terrain. Although slave holding was not unheard of, it certainly was not the norm. A few major battles of the Civil War, such as Pea Ridge, were fought in the area. Theoretically, the battle of Pea Ridge solidified Union control over southern Missouri. In reality, the entire Ozark region was hostage to Bushwhackers, or outlaws that roamed the land and robbed people indiscriminately.

**Previous Investigations in the Beaver Lake Area**
During the past seventy years scientific investigation of archaeological sites in the Beaver Lake area has been carried out in several phases. In 1922 and 1923, Mark R. Harrington of Phillip Academy was the first archeologist to excavate sites on the area that is now Beaver Lake. He excavated 13 bluff shelters. Between 1928 and 1935, the work of Harrington was continued by S.C. Dellinger of the University of Arkansas Museum. Dellinger supervised the excavation of 21 rock shelters. In the early 1960's, a series of surveys were conducted by several archeologists from the University of Arkansas Museum. Today, there are 280 known archeological sites along or immediately adjacent to Beaver Lake. Of these, 271 are identified as prehistoric, seven are historic and two sites have no known cultural affiliation.

**Table 4.2 Previously Recorded Resources at Beaver Lake**

<table>
<thead>
<tr>
<th>Type of Site</th>
<th>Number of Sites</th>
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<td>Historic</td>
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<tr>
<td>Prehistoric</td>
<td>271</td>
</tr>
<tr>
<td>No known cultural affiliation</td>
<td>2</td>
</tr>
<tr>
<td>Total</td>
<td>280</td>
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</table>

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<thead>
<tr>
<th>National Register Eligibility Status</th>
<th>Number</th>
</tr>
</thead>
<tbody>
<tr>
<td>Not Evaluated</td>
<td>132</td>
</tr>
<tr>
<td>Not Eligible</td>
<td>5</td>
</tr>
<tr>
<td>Eligible</td>
<td>1</td>
</tr>
</tbody>
</table>

**4.8 Air Quality**
The U.S. Environmental Protection Agency (EPA) has the primary responsibility for regulating air quality nationwide. The Clean Air Act (42 U.S.C. 7401 et seq.), as amended, requires the EPA to set National Ambient Air Quality Standards (NAAQS) for wide-spread pollutants from numerous and diverse sources considered harmful to public health and the environment. The Clean Air Act established two types of national air quality standards classified as either “primary” or “secondary.” Primary standards set limits to protect public health, including the health of at-risk populations such as people with pre-existing heart or lung diseases (such as asthmatics), children, and older adults. Secondary standards set limits to protect public welfare, including protection against visibility impairment, damage to animals, crops, vegetation, and buildings.

EPA has set NAAQS for six principal pollutants, which are called “criteria” pollutants. These criteria pollutants include carbon monoxide (CO), nitrogen dioxide (NO2), ozone (O3), particulate matter less than 10 microns (PM10), particulate matter less than 2.5 microns
(PM2.5), sulfur dioxide (SO2) and lead (Pb). If the concentration of one or more criteria pollutants in a geographic area is found to exceed the regulated “threshold” level for one or more of the NAAQS, the area may be classified as a non-attainment area. Areas with concentrations of criteria pollutants that are below the levels established by the NAAQS are considered either attainment or unclassifiable areas.

The study area is located within the Northwest Arkansas Intrastate Air Quality Control Region (40 CFR §81.140). The area is classified as being in attainment for all NAAQS. The Current Air Data Air Quality Index Summary Report for the Fayetteville, Rogers, Springdale area show that the area had 338 good days and 27 moderate days of air quality in 2016 (EPA 2016). Situated between the cities of Rogers (west) and Eureka Springs (east), Beaver Lake is east of the Fayetteville area in a relatively rural setting with no nearby heavy emissions producing manufacturing or large mining operations. Air in the region is very clean and smog is virtually unknown, and none of the present purposes of the project contribute to air pollution. Other sources of air quality impairment such as open burning are not a problem. Arkansas state laws restrict open burning, which is allowed in only residential areas and for certain controlled agricultural, forestry, wildlife, and industrial activities. The law does not apply to ceremonial fires and campfires.

4.9 Socio-Economic Resources

The area of analysis includes counties adjacent to the lake where the water providers requesting allocations operate water systems (Benton, Boone, Carroll, Madison and Washington) counties, and other counties that make up a at least a portion of the Upper White River Basin (both in Missouri and Arkansas). In addition, to the above counties, these include: Barry, Christian, Douglas, Greene, Madison, Marion, Taney and Webster.

Data from the 2010 Census, the U.S. Bureau of Labor Statistics, and the 2013 American Community Survey for population, employment, were used to summarize socioeconomic conditions in the Project area. Table 4.3 shows 2014 population, 2010 population density, and net migration rates for each county in the area. With the exception of Benton, Greene, and Washington counties, the study area is largely rural. Near term growth in most counties is positive and more or less in line with state and national average rates; however, population in Douglas County, Missouri has declined slightly since the 2010 Census. With overall increases approaching 10 percent over the last four years, the fastest growing counties include Benton (Arkansas), Washington (Arkansas), and Christian. Benton and Washington counties host one of the three Project sponsors (Benton Washington County Water District). Population density ranges from 16 persons per square mile in Douglas County, Missouri to 356 in Greene County, Missouri.

<table>
<thead>
<tr>
<th>Region or county</th>
<th>2010 Population</th>
<th>2014 Population</th>
<th>Population percent change (2010-2013)</th>
<th>Population density (persons per square mile)</th>
</tr>
</thead>
<tbody>
<tr>
<td>United States</td>
<td>308,745,538</td>
<td>318,857,056</td>
<td>3.3%</td>
<td>35</td>
</tr>
</tbody>
</table>
Key income indicators (per capita income and median household income) for counties in the Project area vary with lower values characteristic of rural counties and higher values for urban counties (Table 4.4). Average per capita income weighted by population for the entire basin is $23,750 and the median household income is $46,605, both of which are lower than national figures (16 and 12 percent respectively); however both figures are comparable to state level per capita and household income. Earnings in counties supplied by Project sponsors are generally close to state figures, and median household income in Boone and Benton counties is considerably higher than the state value. Douglas County, Missouri is the only county where income measures are significantly lower than statewide figures. The distribution of employment by occupation category in most counties tends to follow national and state allotments.

Table 4.4 Existing Employment and Income in the Project Area

<table>
<thead>
<tr>
<th>County</th>
<th>Per capita income</th>
<th>Median household income</th>
<th>Total civilian workforce</th>
<th>Management, business, science, and arts</th>
<th>Natural resources, construction, and maintenance</th>
<th>Production and transportation</th>
<th>Sales and office workers</th>
<th>Service</th>
</tr>
</thead>
<tbody>
<tr>
<td>United States</td>
<td>$28,155</td>
<td>$53,046</td>
<td>141,864,697</td>
<td>51,341,226</td>
<td>25,645,065</td>
<td>34,957,520</td>
<td>12,863,316</td>
<td>17,057,570</td>
</tr>
<tr>
<td>State of Arkansas</td>
<td>$23,045</td>
<td>$39,633</td>
<td>1,245,432</td>
<td>388,270</td>
<td>214,286</td>
<td>300,168</td>
<td>135,496</td>
<td>207,212</td>
</tr>
<tr>
<td>State of Missouri</td>
<td>$25,649</td>
<td>$59,527</td>
<td>2,770,817</td>
<td>956,605</td>
<td>498,458</td>
<td>696,630</td>
<td>247,212</td>
<td>371,712</td>
</tr>
<tr>
<td>Barry (Missouri)</td>
<td>$19,489</td>
<td>$38,710</td>
<td>1,425,432</td>
<td>388,270</td>
<td>214,286</td>
<td>300,168</td>
<td>135,496</td>
<td>207,212</td>
</tr>
<tr>
<td>Benton (Arkansas)*</td>
<td>$26,715</td>
<td>$61,706</td>
<td>103,176</td>
<td>35,624</td>
<td>8,887</td>
<td>16,879</td>
<td>27,044</td>
<td>14,742</td>
</tr>
<tr>
<td>Boone (Arkansas)*</td>
<td>$22,160</td>
<td>$47,585</td>
<td>88,035</td>
<td>40,794</td>
<td>5,235</td>
<td>6,626</td>
<td>20,867</td>
<td>14,513</td>
</tr>
<tr>
<td>Carroll (Arkansas)*</td>
<td>$20,637</td>
<td>$36,584</td>
<td>11,843</td>
<td>6,626</td>
<td>15,500</td>
<td>36,225</td>
<td>25,891</td>
<td>14,513</td>
</tr>
<tr>
<td>Christian (Missouri)</td>
<td>$25,134</td>
<td>$52,838</td>
<td>13,403</td>
<td>13,403</td>
<td>1,622</td>
<td>1,018</td>
<td>1,240</td>
<td>653</td>
</tr>
<tr>
<td>Douglas (Missouri)</td>
<td>$16,404</td>
<td>$32,130</td>
<td>4,924</td>
<td>4,924</td>
<td>1,062</td>
<td>1,062</td>
<td>1,208</td>
<td>653</td>
</tr>
<tr>
<td>Greene (Missouri)</td>
<td>$23,520</td>
<td>$40,337</td>
<td>132,328</td>
<td>44,998</td>
<td>9,714</td>
<td>15,500</td>
<td>36,225</td>
<td>25,891</td>
</tr>
<tr>
<td>Madison (Arkansas)*</td>
<td>$18,754</td>
<td>$43,737</td>
<td>6,474</td>
<td>6,474</td>
<td>1,622</td>
<td>1,066</td>
<td>1,304</td>
<td>884</td>
</tr>
</tbody>
</table>

*a Indicates that a county hosts water systems served by project sponsors.

In counties adjacent to Beaver Lake, tourism and recreation is also an important part of local economies. Given the scenic and natural beauty of northwest Arkansas, Beaver Lake is a popular recreation venue for instate and out of state visitors. On average from 1999 through 2012, about 2.5 million people visited the lake for at least one day (Table 4.5). Beaver Lake has a variety of recreational facilities (Table 4.6). Paved access roads wind through 11 developed parks with 683 campsites. Other facilities include swimming beaches, hiking trails, boat launching ramps, sanitary dump stations, and picnic shelters. Seven parks contain year-around commercial marinas, which offer grocery items, fuel, boat rental and storage, fishing guides and other supplies and related services.

### Table 4.5 Annual Number of Visitors to Beaver Lake Arkansas (1999 through 2012)

<table>
<thead>
<tr>
<th>Year</th>
<th>No. of visitors</th>
</tr>
</thead>
<tbody>
<tr>
<td>1999</td>
<td>2,388,827</td>
</tr>
<tr>
<td>2000</td>
<td>2,626,853</td>
</tr>
<tr>
<td>2001</td>
<td>2,909,192</td>
</tr>
<tr>
<td>2002</td>
<td>2,998,615</td>
</tr>
<tr>
<td>2003</td>
<td>3,763,057</td>
</tr>
<tr>
<td>2004</td>
<td>5,168,720</td>
</tr>
<tr>
<td>2005</td>
<td>3,144,639</td>
</tr>
<tr>
<td>2006</td>
<td>2,724,809</td>
</tr>
<tr>
<td>2007</td>
<td>3,151,898</td>
</tr>
<tr>
<td>2008</td>
<td>2,470,292</td>
</tr>
<tr>
<td>2009</td>
<td>2,572,053</td>
</tr>
<tr>
<td>2010</td>
<td>2,749,764</td>
</tr>
<tr>
<td>2011</td>
<td>2,366,977</td>
</tr>
<tr>
<td>2012</td>
<td>2,457,662</td>
</tr>
<tr>
<td>Average (1999 through 2012)</td>
<td>3,078,184</td>
</tr>
</tbody>
</table>

Source: U.S. Army Corps of Engineers, Little Rock District

### Table 4.6 Recreation Facilities at Beaver Lake Arkansas

<table>
<thead>
<tr>
<th>Facilities</th>
<th>Number of sites</th>
</tr>
</thead>
</table>

...
Accounting for almost one half of reported activities, water sports (swimming, boating, skiing and fishing) are popular at Beaver (Figure 4.2). There are 20 boat launches, and the lake is home for rainbow and brown trout, and other fish including bass, crappie, bream, stripers, and catfish. In addition to fishing and hunting, many other sports and activities await the visitor, picnicking, hiking and sightseeing are also reported recreational opportunities at or near Beaver Lake.

<table>
<thead>
<tr>
<th>Recreation sites</th>
<th>28</th>
</tr>
</thead>
<tbody>
<tr>
<td>Picnic sites</td>
<td>174</td>
</tr>
<tr>
<td>Camping sites</td>
<td>681</td>
</tr>
<tr>
<td>Playgrounds</td>
<td>19</td>
</tr>
<tr>
<td>Swimming areas</td>
<td>12</td>
</tr>
<tr>
<td>Trails</td>
<td>21</td>
</tr>
<tr>
<td>Trail miles</td>
<td>26</td>
</tr>
<tr>
<td>Fishing docks</td>
<td>1</td>
</tr>
<tr>
<td>Boat ramps</td>
<td>20</td>
</tr>
<tr>
<td>Marina slips</td>
<td>1,799</td>
</tr>
</tbody>
</table>

Source: U.S. Army Corps of Engineers, Little Rock District
Recreation at the lake has substantial impact to local economies based on surveys of visitor spending and attendance at Corps projects. Based on 2012 data, roughly 2.45 million people visited Beaver Lake, and spent $84.7 million in local economies within 30 miles of the lake in 2012. This spending generated $65.6 million in business sales revenue, and supported about 955 full and part time jobs with $17.1 million in labor income.

The primary transportation system at Beaver Lake serves visitors and workers driving to and from recreation and service areas. The road system is maintained by counties and the state, and are high-standard, paved roads. Public access to the park requires a road system, although once visitors reach the park, designated parking areas are available from which miles of trails can be accessed. Nearby residents can access the park via foot or bike. Several U.S., State highways, and county roads access the lake. The primary access roads to the shoreline are U.S. Highway 412 and 62 and State Highways 264, 187, 127 and 12. Several state highways and county roads access the lake (Table 4.7).
Table 4.7 Access Roads to the Beaver Lake Shoreline

<table>
<thead>
<tr>
<th>Gateway Towns</th>
<th>Lake Access Road</th>
</tr>
</thead>
<tbody>
<tr>
<td>Lowell</td>
<td>SH 264</td>
</tr>
<tr>
<td>Pilgrims Rest and Blue Springs</td>
<td>SH 95, SH 502 and SH 507</td>
</tr>
<tr>
<td>Bethel Heights</td>
<td>SH 264</td>
</tr>
<tr>
<td>Rogers and Prairie Creek</td>
<td>SH 12</td>
</tr>
<tr>
<td>Avoca</td>
<td>CR 74 and CR 1751</td>
</tr>
<tr>
<td>Garfield</td>
<td>CR 99, SH, CR 1717, and CR 1720</td>
</tr>
<tr>
<td>Gateway</td>
<td>CR 89</td>
</tr>
<tr>
<td>Busch</td>
<td>SH187</td>
</tr>
<tr>
<td>Eureka Springs</td>
<td>US 62</td>
</tr>
</tbody>
</table>

Source: U.S. Army Corps of Engineers Little Rock District

4.10 Recreation Resources
The recreational resource of Beaver Lake Project is considered to be of great importance to this Northwest Arkansas region. The Corps of Engineers has taken advantage of the natural and scenic beauty and constructed a variety of recreational facilities around the lake. Beaver Lake Project offers many recreational activities such as sightseeing, camping, swimming, picnicking, SCUBA diving, boating, water skiing/wakeboarding, canoeing/kayaking, nature study, bird watching, fishing, hunting, and hiking. There are eleven designated recreation areas on Beaver Lake operated by the Corps of Engineers. Carroll County Arkansas has a lease to maintain and operate one park. Seven full-service marinas are owed-operated by commercial concessionaires. Twenty-five boat ramps are licensed to local County or State Government. Seven limited-motel/resorts have facilities on Government property and are owned-operated by lease agreement. Beaver Lake’s parks are some of the busiest in the nation. This is evidenced by total fee collections ranking as one of the highest in the Corps Engineers, consistently ranking number 5 or below. The interest in using the project’s resources of land and water in and around the parks has been on the steady increase as the Northwest Arkansas area continues to grow at a fast pace. The population of the area has exceeded 750,000 and is estimated to rapidly exceed 1,000,000 in the next few years with no end in sight. This will only increase the use of existing park areas on Beaver Lake. See Chapter 2 of the updated Master Plan for detailed recreational facility identification and information.

4.11 Health and Safety
Safety of project visitors and project staff are the highest priority in daily project operations. Facilities and recreational areas are routinely evaluated to ensure sites are safe for visitor use. Project staff conducts numerous water safety programs and public announcements to educate children and project visitors about ways to be safe on the lake. Park Rangers provide visitor assistance and work with county law enforcement agencies to ensure public safety. Park Rangers and Arkansas Game and Fish personnel provide water safety and enforcement patrols on the lake as their budgets allow.
4.12 Aesthetics

Management objectives include maintaining scenic vistas while limiting impacts that would negatively affect aesthetics. Natural landscapes and views of undeveloped lands are an important feature that enhances the recreational experience. The perimeter lands around Beaver Lake provide a natural setting that is aesthetically pleasing as well as buffering the lake from development and negative impacts such as erosion and storm water runoff. However, there are problems in maintaining these aesthetic qualities. Project resource staff is continually investigating trespasses that include activities such as timber cutting and land destruction by unauthorized off road vehicles. In addition, litter and illegal trash dumping both on project lands and project waters are continual problems. Vandalism within recreation areas also occurs. Other concerns that impact aesthetics are demands put upon project resources for uses such as road and utility line corridors.
5.0 ENVIRONMENTAL CONSEQUENCES

The following table summarizes the resources that are likely to be affected by each of the alternatives for an update of the Beaver Lake Shoreline Management Plan, which includes the No Action alternative. A detailed discussion of the potential impacts of each of the alternatives follows the synopsis provided in the table.
Table 5.1 Resource Impact with Implementation of Alternatives

<table>
<thead>
<tr>
<th>Resource Category</th>
<th>Alternative 1 No Action</th>
<th>Alternative 2 -Preferred</th>
</tr>
</thead>
<tbody>
<tr>
<td>Climate, Topography, Geology and Soils</td>
<td>The No Action Alternative is used as the base line for comparison with the action alternative. This alternative represents the current conditions that exist and the potential for additional development under the current regulations. There is no documentation of significant environmental concerns on climate, topography, geology and soils from current activities on and around the lake.</td>
<td>There would be an impact, although not significant, on climate, topography and geology as a result of implementation of the Preferred Alternative due to the potential for reduced development around the lake due to a 3.3 mile reduction of LDA and a 13.2 mile reduction in Public Recreation Area. Any additional boating activity above current uses may come from increased use of existing public launching facilities and commercial marinas.</td>
</tr>
<tr>
<td>Aquatic Environment</td>
<td>The No Action Alternative would result in little to no impacts on the hydrology and groundwater components of the aquatic environment. Water quality impacts would likely be minimally impacted under this alternative due to continuing the issuance and renewal of vegetation modification and dock permits.</td>
<td>The Preferred Alternative is similar to the No Action Alternative in terms of potential impacts to the hydrology and groundwater components of the aquatic environment, but water quality would potentially be minimally impacted due to the reduction of LDA and PRA shoreline miles.</td>
</tr>
<tr>
<td>Resource Category</td>
<td>Alternative 1</td>
<td>Alternative 2</td>
</tr>
<tr>
<td>---------------------------</td>
<td>-----------------------------------</td>
<td>------------------------------------</td>
</tr>
<tr>
<td></td>
<td>No Action</td>
<td>Preferred</td>
</tr>
<tr>
<td>Terrestrial Resources</td>
<td>The No Action Alternative would have minimal negative impact on the lakeside terrestrial resources due to continuing the issuance and renewal of vegetation modification and dock permits.</td>
<td>Implementation of the Preferred Alternative would have a positive impact on terrestrial resources in comparison to the No Action Alternative. Due to an increase in Protected and Prohibited land allocations, this would have a positive benefit to the vegetation and wildlife around the lake.</td>
</tr>
<tr>
<td>Threatened &amp; Endangered Species</td>
<td>The No Action Alternative could have a potential negative impact on Threatened, Endangered, Protected, or Species of State Concern, depending on whether or not new dock or vegetation modification permits impacted the known location of a listed species.</td>
<td>The Preferred Alternative would likely have no significant impact on any listed Threatened, Endangered, Protected, or Species of State Concern. Due to the increase in Protected and Prohibited lands, there may be some positive benefits to any or all the listed species.</td>
</tr>
<tr>
<td>Resource Category</td>
<td>Alternative 1 No Action</td>
<td>Alternative 2 Preferred</td>
</tr>
<tr>
<td>---------------------------</td>
<td>-----------------------------------------------------------------------------------------</td>
<td>------------------------------------------------------------------------------------------</td>
</tr>
<tr>
<td>Archaeological &amp; Historic Resources</td>
<td>The No Action Alternative would have some potential to have a negative impact on cultural resource sites and historic properties compared to all the Preferred Alternative due to the continued issuance of vegetation modification and boat dock permits.</td>
<td>The Preferred Alternative would likely have little to no impacts on cultural resource sites or historic properties. There are reductions in both LDA and PRA, with corresponding increases in Protected and Prohibited lands, which would enhance protection of these resources.</td>
</tr>
<tr>
<td>Air Quality</td>
<td>Implementation of the No Action Alternative would have minimal impacts to existing air quality due to a continuation of the permitting process, creating a potential for increased boating activity.</td>
<td>Implementation of the Preferred Alternative would result in some reduction in negative air quality impacts as compared to the No Action Alternative due to a decrease in LDA and PRA lands, thereby having a potential for a decrease in future development.</td>
</tr>
<tr>
<td>Resource Category</td>
<td>Alternative 1 No Action</td>
<td>Alternative 2 Preferred</td>
</tr>
<tr>
<td>-------------------</td>
<td>-------------------------</td>
<td>-------------------------</td>
</tr>
<tr>
<td>Socio-economics</td>
<td>The No Action Alternative may have beneficial impacts on the socio-economic situation in the counties surrounding Beaver Lake due to the retention of a larger percentage of LDA and PRA lands as compared to the Preferred Alternative.</td>
<td>The Preferred Alternative may have minimal negative impact on the socio-economic situation in the counties surrounding Beaver Lake since this alternative reduces LDA lands by 3.3 miles and PRA lands by 13.2 miles from the No Action Alternative.</td>
</tr>
<tr>
<td>Recreation Resources</td>
<td>Under the No Action Alternative, areas around Beaver would have the potential to add more boat docks, since a higher percentage of LDA is retained, as compared to the Preferred Alternative. This may enhance the recreational experience for boating and fishing activities on the lake.</td>
<td>The Preferred Alternative would reallocate some LDA and PRA lands to Protected and Prohibited allocations. Implementation of this alternative would allow more recreation in the wildlife viewing, hiking, and hunting arena.</td>
</tr>
<tr>
<td>Resource Category</td>
<td>Alternative 1 (No Action)</td>
<td>Alternative 2 (Preferred)</td>
</tr>
<tr>
<td>-------------------</td>
<td>--------------------------</td>
<td>--------------------------</td>
</tr>
<tr>
<td>Health &amp; Safety</td>
<td>The No Action Alternative would still allow potential development opportunities, but not to the degree to cause significant boat congestion or increase water related accidents. Recreational boating experiences and boater satisfaction may be impacted due to the potential for additional boats on the lake.</td>
<td>The Preferred Alternative would reduce both LDA and PRA lands, thereby reducing the potential for increased development. Water quality may be positively impacted due to reduced development and a decrease in fuel and oil leakage. The increase in Protected and Prohibited lands could result in a potential increase in human exposure to insects and wildlife. The availability of recreational opportunities, balanced with conservation of natural environment could lead to better health, both mental and physical, for lake users.</td>
</tr>
<tr>
<td>Aesthetics</td>
<td>The No Action Alternative would still allow potential development opportunities, but not to the degree to significantly impact the current aesthetic qualities that make Beaver Lake a desired location for both residents and visitors. This alternative would maintain the area of pristine shoreline and preserve regions of boulders, bluffs, and mature forest flora that currently dominate views.</td>
<td>Under the Preferred Alternative, the reduction of 3.3 miles of LDA and 13.2 miles of PRA, along with the addition of 14.3 miles of Protected lands allocation would enhance a sense of the pristine nature of the lake. The developed areas are, for the most part, shielded from the lake view, which preserves the viewscapes of those recreating on the lake.</td>
</tr>
</tbody>
</table>
5.1 Climate

5.1.1 No Action (Alternative 1)
There could be some potential impact to climate as a result of implementation of the No Action alternative. Of the 137.6 miles of existing LDA, a potential for additional development could modify the vegetation component near the shoreline, allowing more sunlight penetration. Greater temperature fluctuations generally occur when woody vegetation is removed from an area. Reduced ground cover could cause an increase in sedimentation during rainfall events, which could increase the turbidity of the water, resulting in a potential for a small increase in water temperature.

5.1.2 Preferred (Alternative 2)
The Preferred Alternative is more protective than the No Action Alternative in terms of potential impacts on air and water temperature modification. A reduction of LDA lands allocation of 3.3 miles of shoreline could reduce the potential for development, which reduces the potential impact on climate due to vegetation removal at various locations within the 3.3 shoreline miles. The conversion of 13.3 miles of PRA lands primarily to Protected lands would also result in less potential vegetation modification.

5.2 Topography, Geology and Soils

5.2.1 No Action (Alternative 1)
The No Action Alternative could allow additional potential development on the current 137.6 miles of LDA allocation lands, but due to the fragmentation of this acreage around the shoreline, there would be only minor impacts on the topography, geology and soils. The combination of LDA and PRA lands represents 43.8% of total shoreline miles around the lake. With this amount of shoreline miles consisting of these allocations, some potential impacts from erosion and sedimentation could result from the implementation of this alternative.

5.2.2 Preferred (Alternative 2)
The Preferred Alternative is more restrictive than the No Action Alternative in terms of potential impacts to topography, geology and soils. There would likely be little change in impacts on the existing conditions regarding these features due to the fact that this alternative generally reflects current lake usage patterns. LDA lands would be reduced from the No Action Alternative by 3.3 shoreline miles, and PRA lands would be reduced by 13.2 miles. These shoreline miles would be reallocated to Protected and Prohibited lands, which provide more of a vegetated lake buffer area. This vegetation helps to reduce storm water velocity and acts as a filtering mechanism. This would help reduce erosion and sediment deposition in the lake.

5.3 Aquatic Environment

5.3.1 Hydrology and Groundwater

5.3.1.1 No-Action (Alternative 1)
The hydrology and groundwater components of Beaver Lake would not change significantly from the existing condition due to the implementation of a No Action Alternative. The potential for
additional development under this alternative would have some effect on reducing percolation through the soil layers due to ground cover removal, and potentially increasing storm water velocity.

Wetland areas are relatively limited within Beaver Lake and throughout the adjacent government property surrounding the lake and would not undergo any significant change from existing conditions due to implementation of the No Action Alternative.

5.3.1.2 Preferred (Alternative 2)
The Preferred Alternative is slightly different than the No Action Alternative in terms of potential impacts to the hydrology and groundwater components of the aquatic environment. The hydrology and groundwater conditions are generally a function of the watershed drainage and existing geology of the area, but having 40.4% of the shoreline classified as LDA and PRA in this alternative, as compared to 43.8% in the No Action Alternative, would enhance rainfall absorption and slow runoff velocity due to retention of additional miles of Protected and Prohibited lands shoreline vegetation.

5.3.2 Water Quality

5.3.2.1 No Action (Alternative 1)
Lake fluctuations, associated with power production and flood control procedures, result in change in the environment along the shoreline of the lake. Turbidity from heavy rainfall has a temporary, adverse effect on Beaver Lake. During these periods of increased runoff, urban areas and other parts of the terrain, especially those that have had the protective vegetation removed, contribute silt and other suspended particles to the tributaries. While implementation of the No Action Alternative is relatively independent of the existing watershed drainage on the lake water quality, potential continued development around the lake shoreline would exacerbate water quality issues due to potential increased erosion, localized increases in turbidity and increased sedimentation in the lake following storm events. Under the No Action Alternative, LDA and PRA lands comprise 43.8% of the shoreline. Based on the current allocation, the potential exists for continual degradation of shoreline vegetation due to potential increased development and subsequent vegetation removal and mowing activities. This would result in negative impacts to water quality due to increased storm water velocity, scour and sedimentation.

5.3.2.2 L Preferred (Alternative 2)
Implementation of the Preferred Alternative may result in positive benefits to water quality due to a reduction in both LDA and PRA allocated lands as compared to the No Action Alternative. There is a corresponding increase in Prohibited and Protected lands. These land reallocations would serve to limit development on these lands, thereby reducing impacts to ground disturbance and subsequent increased erosion. These factors would reduce erosion sedimentation and pollutants scoured from reduced impervious surfaces, with additional benefits of retention of more shoreline vegetation, better fishery habitat, increased water clarity and cooler water temperature conditions due to the decrease of turbidity and sediment deposition.
5.3.3 Fish Species and Habitat

5.3.2.1 No Action (Alternative 1)
The fishery of Beaver Lake may have potential minor impacts from the implementation of the No Action alternative, which has 137.6 miles of available shoreline allocated as LDA lands. Implementation of the No Action alternative would allow potential development in some areas of this shoreline mileage. Development often results in vegetation removal down to water’s edge, which impacts shoreline stability, removes fish cover provided by overhanging vegetation, tree trunks and roots, and exacerbates storm water erosion and sedimentation. During the spring spawning season this sedimentation has the potential to disrupt spawning activity and productivity in the coves and lake arms where spawning commonly occurs.

5.3.2.2 Preferred (Alternative 2)
Implementation of the Preferred Alternative would have a positive effect on the lake fishery resource as compared to the No Action Alternative. There is a 3.3 mile reduction in LDA land allocation and a 13.3 mile reduction in PRA lands, with these shoreline miles being added to Protected and Prohibited lands allocation. The increases in lands in these two areas would serve as additional protection for lakeside vegetation and preservation of overhanging vegetation, which provides cover for fish, reduces storm flow velocity, reduces erosion scour, and reduces sedimentation. These factors improve spawning habitat, thereby potentially enhancing fish population dynamics in the lake.

5.4 Terrestrial Resources

5.4.1 Wildlife

5.4.1.1 No Action (Alternative 1)
The terrestrial resources of Beaver Lake may have potential minor impacts from the implementation of the No Action alternative, which has 137.6 miles of available shoreline allocated as LDA lands. Implementation of the No Action alternative would allow potential development in some areas of this shoreline mileage. Development often results in vegetation fragmentation, which may impact wildlife movement corridors in some areas. Based on the current shoreline allocation, the potential exists for continual degradation of shoreline vegetation due to increased development and potential vegetation removal and mowing activities. This would result in negative effects to wildlife due to potential removal of trees and understory vegetation, with a potential to alter food sources and migratory patterns of insects, birds and mammal species.

5.4.1.2 Preferred (Alternative 2)
Implementation of the Preferred Alternative would have a positive effect on terrestrial resources, when compared to the No Action alternative. There would be a 3.3 mile shoreline mile reduction in LDA lands allocation, a 13.3 mile reduction in PRA lands, and a corresponding increase in Protected and Prohibited lands allocation. The increases in lands in these two allocations would provide additional protection for lakeside vegetation, and preservation of habitat for wildlife and migratory bird species. The buffer of natural vegetation that remains along the shoreline from this designated acreage would potentially enhance migration and feeding activities for many species of wildlife.
5.4.2 Vegetation

5.4.2.1 No Action (Alternative 1)
Under the No Action Alternative, 137.6 miles of shoreline would be allocated as LDA lands. An additional 76.8 miles are allocated as PRA lands, which results in 43.8% of shoreline miles allocated as lands that have had, or have to potential for some vegetation modification within these areas. Based on this, the potential exists for continued degradation of shoreline vegetation due to increased development and subsequent vegetation removal and mowing activities. This would result in potential negative effects to the natural shoreline vegetation composition due to potential removal of trees and understory vegetation, thus possibly altering food sources and migratory patterns of insects, birds and mammal species, as well as increasing a potential for increased storm water erosion effects.

5.4.2.2 Preferred (Alternative 2)
Implementation of the Preferred Alternative would have a positive effect on the shore line vegetation, when compared to the No Action alternative. There would be a 3.3 mile reduction in LDA lands and a 13.3 mile reduction in PRA lands allocation. This results in 58% of total shoreline miles being allocated as Protected lands. The increases in lands allocated as Protected would serve as additional protection for lakeside vegetation and subsequent preservation of habitat for wildlife and migratory bird species. The buffer of natural vegetation that remains along the shoreline from this designated acreage would enhance migration and feeding activities for many species of wildlife, as well as mediate storm water velocity and scour.

5.5 Threatened and Endangered Species

5.5.1 No Action (Alternative 1)
Of the species listed in Table 4.1 of Section 4.0, AFFECTED ENVIRONMENT, three species would be potentially affected by implementation of the No Action Alternative. The Sand phlox, *Phlox bifida*, is located in an area currently allocated as LDA, and the Black Maple, *Acer sacchrum var. nigrum*, and the Bald Eagle, *Haliaeetus leucocephalus*, which was removed from the threatened listing in 2007 by the USFWS, but still remains a protected species, are located within 100 feet of some lands allocated as LDA.

5.5.2 Preferred (Alternative 2)
The Preferred Alternative would likely have less potential effects on listed threatened, endangered, protected, or species of state concern than as noted in the No Action Alternative. There are no species directly impacted by the LDA lands allocation, but two of the three listed in the No Action Alternative--the Black Maple, *Acer sacchrum var. nigrum*, and the Bald Eagle, *Haliaeetus leucocephalus*, are located within 100 feet of some lands allocated as LDA.

5.6 Archaeological and Historic Resources

5.6.1 No-Action (Alternative 1)
Under the No-Action Alternative, which includes 137.6 miles allocated as LDA lands, potential impacts could occur in 14 cultural resource locations, spreading across 4.8 shoreline
miles. Any new ground disturbing activities on USACE lands would require a permit to be issued prior to commencement of the activity. Through the site review process prior to issuance of a permit or any federal action, unknown sites would be identified, and known sites would be evaluated for their significance and eligibility for the National Register of Historic Places pursuant to 36 CFR Part 800 of the National Historic Preservation Act. Cultural Resource sites within LDA allocated lands could potentially undergo the most severe impact due to the fact that activities such as boat dock construction and shoreline use permits result in a degree of ground disturbance which could pose a threat to intact cultural deposits. Potential mitigation for impact to cultural or historic sites would be the requirement for a cultural or historic resource site evaluation. If evaluation of site identifies a cultural or historic resource, avoidance of the action would be recommended.

5.6.2 Preferred (Alternative 2)
Under the Preferred Alternative, the LDA lands allocation would decrease from 137.6 shoreline miles to 133.3 miles, thus decreasing the potential for effects on cultural resources. Under this alternative, 11 cultural resource sites spreading across 1.89 shoreline miles, could potentially sustain some impacts. Again, any new ground disturbing activities on USACE lands would require a permit to be issued prior to commencement of the activity. Through the site review process prior to issuance of a permit or any federal action, unknown sites would be identified, and known sites would be evaluated for their significance and eligibility for the National Register of Historic Places pursuant to 36 CFR Part 800 of the National Historic Preservation Act.

5.7 Socio-Economic Resources

5.7.1 No Action (Alternative 1)
The No Action Alternative may potentially have the most effect on the socio-economic situation in the counties surrounding Beaver Lake due to the fact that 43.8% of the available shoreline miles are allocated as LDA and PRA lands. While the additional potential for some development exists around the lake, current population growth and the demographic makeup of the population are expected to remain similar to the current rates and percentages the area experiences now. Housing units and their values would not be affected if the No Action alternative is implemented. It is likely that changes in the socio-economic conditions of the Beaver area would be the result of outside influences, and not those created by the No Action alternative.

5.7.2 Preferred (Alternative 2)
The Preferred Alternative would likely have less of a positive effect on the socio-economic situation in the counties surrounding Beaver Lake than the No Action Alternative. Population would be expected to stay the same or decline slightly due to the decreased LDA and PRA lands allocation, and corresponding increases in Protected and Prohibited lands allocation. Under the Preferred Alternative the demographic makeup of the population would likely be unaffected. Total housing units would stay the same or decrease due to the decreased availability of potential development and boating recreation at the lake, but it is unlikely that housing values would change as a result of the alternative. The economy of the area would likely stay the same or have a slight decline if this alternative is implemented.
5.8 Recreation Resources

5.8.1 No-Action (Alternative 1)
Provision of recreational facilities and services would continue at Beaver Lake without an update to the Beaver Lake Shoreline Management Plan. However, the 1998 SMP by which the Resource Manager and staff operate would not accurately reflect the current status of project facilities. Currently, there are areas of bluffs incorrectly allocated as LDA, and several boat docks are located outside of areas currently allocated as LDA. Correcting these deficiencies would allow the Beaver Lake staff more time to devote to enhancement of recreational opportunities and safety for lake visitors.

5.8.2 Preferred (Alternative 2)
Under the Preferred Alternative, all lands would be allocated to reflect current uses and some of the existing allocations would be changed. This proposed update in shoreline allocations would be structured to achieve a balance based on the present public use of the lake while sustaining the natural, cultural, and socio-economic resources of the area and reflecting the current management and operation of lands at Beaver Lake. Under Alternative 2, the current LDA lands, PRA lands, comprising 15.7% of available shoreline miles, would be reduced to 13%. Protected lands, currently at 55.1% of shoreline miles, would increase to 58%, while Prohibited lands allocation, at 1.1%, would increase to 1.6% of available shoreline miles. These allocations more accurately reflect current lake usage, with fishing, boating, hunting and wildlife viewing dominating the recreational activity on the lake. The proposed increase in Protected and Prohibited lands may assist in forging additional partnerships between public and private entities for recreational and wildlife conservation opportunities. The retention of a major percentage of the natural shoreline vegetation would lead to improved water quality, due to the buffering and filtering capability of this vegetation.

5.9 Air Quality

5.9.1 No Action (Alternative 1)
Under the No Action alternative, the air quality around the lake would remain the same as currently exists. There would likely be increases in vehicular exhaust emissions due to localized development, and the associated construction equipment and traffic in the area. However, no violations of the current National Ambient Air Quality Standards (NAAQS) established by EPA would be expected as a result of the implementation of this alternative.

5.9.2 Preferred (Alternative 2)
Implementation of the Preferred Alternative would also result in no change in air quality impacts as noted under the No Action Alternative. Since this alternative would incorporate more shoreline miles into the Protected and Prohibited lands allocation, there would likely be a reduction in potential development, local vehicular exhaust emissions, and construction equipment activity, which would avoid or reduce potential impacts on localized air quality. No violations of the current NAAQS established by EPA would be expected as a result of the implementation of this alternative.
5.10 Health & Safety

5.10.1 No Action (Alternative 1)
Safety of project visitors and project staff are highest priority in daily project operations. The No Action Alternative would have 43.8% of available shoreline miles allocated as LDA and PRA lands, and with the potential for additional development, including docks and vegetation modification, this would allow for a higher potential for a reduction in lake water quality, as described in Section 5.3.2. There could potentially be an increase in boat traffic on the lake and a possible increase in congestion, creating additional safety issues. The lake could experience increased user conflict, for example, boats vs. personal watercrafts. Under the No Action Alternative, populations who recreate at the lake could be exposed to health risks associated with impaired water quality, such as E. coli, and potential hazardous run off due to the overall potential for increased recreation at the lake.

5.10.2 Preferred (Alternative 2)
The recreational opportunities on the lake provided by this alternative, balanced with conservation of natural environment, could lead to better health, both mental and physical, of the visiting population. Implementation of the Preferred Alternative would likely result in reduced traffic congestion on the water, and a lower potential for water related incidents. The increase in Protected and Prohibited lands allocations could potentially increase exposure to insects and animals, which is generally understood by the public who utilize these lands.

5.11 Aesthetics

5.11.1 No-Action (Alternative 1)
Aesthetics is an important feature that enhances the recreational experience. Lands around Beaver Lake provide a natural setting that is aesthetically pleasing as well as buffering the lake from views of development and clearings.

Under the No-Action Alternative the visual character of the landscape would slowly change due to potential continued development increasing the amount of land with views of development and human structures. This would increase the amount of visual contrast between the natural and developed landscapes around the lake. Visual contrast is a measure of impact on visual quality and aesthetics. Dock development would eliminate the unspoiled and untamed aesthetic of this landscape. Road and utility line corridors also impact aesthetics and visual resources at Beaver. Since the lake is partially surrounded by pockets of residential and commercial development, these demands would continue to increase. In many instances, requests for new shoreline use permits are in areas where the natural vegetation and landscape would be disturbed.

5.11.2 Preferred (Alternative 2)
The wide panorama of Beaver Lake and the nearby shore conveys a sense of enormity to the lake, and the conversion of an additional 16.5 miles of shoreline to Protected and Prohibited lands, from LDA and PRA lands, would continue to preserve the sense of relatively pristine shoreline. The natural vegetation along the shoreline would enhance the viewscapes of the people recreating on the lake, while potentially impeding the view of the lake from the shore. Under this proposed alternative, property owners could work with Corps staff to determine the appropriate vegetation
management measures for their specific property location adjacent to the shoreline of the lake.

5.12 Cumulative Impacts

Cumulative impacts are those that may result from the incremental impact of the evaluated alternatives added to those of other past, present, or reasonably foreseeable future actions in the local area. The Shoreline Management Plan for Beaver Lake was last approved in 1998. During that time, public use patterns have remained similar, but trends, facility and service demands have shifted in the past 20 years due to the need for alternative experiences in recreation and tourism. Visitation to the lake has increased from 2000 to the present, thereby increasing the demand for high quality recreational experiences. Beaver Lake receives pressure for both private shoreline and public recreation use, resulting in management concerns regarding the overall sustainability of the lake. With public use at project facilities changing, reallocations of services at these facilities need to be addressed. Changes involving recreation area closures and improvements have occurred during the last two decades to meet the evolving public use. In addition, cooperative agreements are being considered in order to operate and maintain facilities, which would reduce the financial burden on the tax payers.

Two main themes came out of the scoping process, which was a cumulative exercise involving private and public entities, and local, state and federal agencies—improving water quality and maintaining the environmental setting around the lake. Preservation of the natural shoreline and controlling development would enhance water quality in the lake. The upper 1500 acres of Beaver Lake has been listed by the Arkansas Department of Environmental Quality (ADEQ) on Arkansas’ 303(d) list of impaired waters, approved by the Environmental Protection Agency (EPA), due to turbidity (ADEQ, 2008). According to the Arkansas 303(d) list, these excessive levels impact the local fisheries as well as primary contact, both designated uses of Beaver Lake. The elevated turbidity levels are due to excessive silt from surface erosion from agriculture activities, unpaved road surfaces, in-stream erosion – mainly from unstable stream banks, and any other land surface disturbing activity. The Draft 2010 Integrated Water Quality and Monitoring Report (ADEQ, 2010) added pathogen indicator bacteria as a contaminant for the same area of Beaver Lake. Surface erosion activities are listed as the probable source for this contaminant as well.

Existing conditions at the lake allow for some degree of development on 43.8% of available shoreline mileage, but it should be noted that reallocation of lands under the Preferred Alternative would enhance water quality by reducing LDA and PRA lands, which potentially reduces development, and by increasing the amount of Protected and Prohibited lands more of the natural shoreline vegetation would be protected. Approximately 60% of the shoreline would have a natural vegetated composition due to these land reallocations identified in the Preferred Alternative. There would be insignificant impacts to climate, topography, geology and soils under this alternative. The aquatic environment of the lake should benefit from a potential reduction in storm water runoff velocity, reduced sedimentation, improved water quality, and a cleaner substrate for macroinvertebrate production and fish spawning activity. This alternative would also enhance wildlife foraging and movement patterns, offer more protection for threatened and endangered species that inhabit the area, and result in minimal impacts to cultural resources. A provision for additional potential development opportunities coupled with an abundance of lands remaining in their natural condition would balance and enhance recreational experiences, which would potentially stimulate the socio-economics of the area. This balanced approach should provide a safe and aesthetically pleasing recreational experience for the public that visits and/or lives at Beaver Lake.
Continued collaboration and coordination with state and federal resource agencies, as well as local agencies and watershed groups, is necessary to monitor, evaluate and remediate aging infrastructure, failing septic systems around the shoreline, and potential water quality impacts. Coordination with these entities could also evaluate and promote watershed enhancement programs that would serve to institute stream bank stabilization, land improvement and conservation programs, and implementation of best management practices to reduce watershed runoff and erosion.

As management of Beaver Lake ensues, the Corps would continue to coordinate with Federal, State, and local agencies to avoid, minimize or mitigate potential impacts.
6.0 ENVIRONMENTAL COMPLIANCE

Compliance with Federal Acts and Executive Orders are summarized in the following table.

<table>
<thead>
<tr>
<th>Act/Executive Order</th>
<th>Status</th>
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<tr>
<td>Wetlands (EO 11990)</td>
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<td>Prime/Unique Farmlands</td>
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<tr>
<td>Floodplain Management (EO 11988)</td>
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<tr>
<td>Clean Water Act</td>
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<td>Section 404</td>
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<td>NPDES</td>
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<tr>
<td>Fish and Wildlife Coordination Act</td>
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<tr>
<td>Endangered Species Act</td>
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<tr>
<td>National Historic Preservation Act</td>
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<tr>
<td>Environmental Justice (EO 12898)</td>
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<td>Clean Air Act</td>
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<tr>
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<tr>
<td>Rivers and Harbors Act</td>
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</tr>
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N/A—not applicable  C—Compliant

Table 6: Federal Act/Executive Order Compliance

6.1 Fish and Wildlife Coordination Act
The Corps is required to coordinate with the USFWS and AGFC under the Fish and Wildlife Coordination Act (FWCA) (48 Stat. 401, as amended; 16 USC 661 et. seq.). Coordination was initiated with a scoping notice; no concerns were raised by these agencies. Review of the Environmental Assessment will be completed during the draft release.

6.2 Endangered Species Act
The Endangered Species Act (ESA) requires the determination of possible effects on species or degradation of habitat critical to Federally-listed endangered or threatened species. Implementation of an updated Shoreline Management Plan is not likely to affect threatened or endangered species. Individual requests for use of project lands would be evaluated to ensure compliance with this Act.

6.3 Environmental Justice
Executive Order 12898, Federal Actions to Address Environmental Justice in Minority Populations and Low Income Populations requires Federal agencies to promote “nondiscrimination in Federal programs substantially affecting human health and environment”. In response to this directive, Federal Agencies must identify and address a disproportionately high and adverse human health and environmental effects of their programs, policies, and activities on minority and low-income populations. The final step in the environmental justice evaluation process is to
evaluate the impact of the project on the population and to ascertain whether target populations are affected more adversely than other residents.

Implementing the Shoreline Management Plan Revision would not disproportionately affect minority or low-income populations.

6.4 Cultural Resource Requirement
Section 106 of the National Historic Preservation Act of 1966 requires the Corps to identify historic properties affected by the Selected Alternative and to evaluate the eligibility of those properties for the National Register of Historic Places. Section 110 of the Act requires the Corps to assume responsibility for the preservation of historic properties in its ownership. The Act also requires Federal agencies to provide the Advisory Council on Historic Preservation an opportunity to comment on undertakings through the process outlined in the Council’s regulations (36 CFR 800).

There would be no effect on cultural resources with implementation of an updated Shoreline Management Plan. Individual requests for use of project lands would be evaluated on a case-by-case basis to ensure compliance with this act.
7.0 Scoping and Public Concern

7.1 Introduction
No single agency has complete oversight of stewardship activities on the public lands and waters surrounding Beaver Lake. Responsibility for natural resource and recreation management falls to several agencies that own or have jurisdiction over these public lands and waters.

Increasingly, competition for the use of these lands and waters and their natural resources can create conflicts and concerns among stakeholders. The need to coordinate a cooperative approach to protect and sustain these resources is compelling. Many opportunities exist to increase the effectiveness of Federal programs through collaboration among agencies and to facilitate the process of partnering between government and non-government agencies.

To sustain healthy and productive public lands and water with the most efficient approach requires individuals and organizations to recognize their unique ability to contribute to commonly held goals. The key to progress is building on the strengths of each sector, achieving goals collectively that could not be reasonably achieved individually. Given the inter-jurisdictional nature of Beaver Lake, partnering opportunities exist and can promote the leveraging of limited financial and human resources. Partnering and identification of innovative approaches to deliver justified levels of service defuse polarization among interest groups, and lead to a common understanding and appreciation of individual roles, priorities, and responsibilities.

To the extent practical, this Shoreline Management Plan and a proactive approach to partnering would position Beaver Lake to aggressively leverage project financial capability and human resources in order to identify and satisfy customer expectations, protect and sustain natural and cultural resources and recreational infrastructure, and programmatically bring Corps management efforts and outputs up to a justified level of service. Public involvement and extensive coordination within the Corps of Engineers and with other affected agencies and organizations is a critical feature required in developing or revising a Project Shoreline Management Plan.

Agency and public involvement and coordination have been a key element in every phase of the Beaver Lake Shoreline Management Plan revision.

7.2 Scoping
As part of the initial phase of the environmental process, an agency scoping meeting was held on March 9, 2015. Three public scoping open houses were hosted on March 10-12, 2015 to gather public comments on the MP revision process and issues that should be examined as part of the environmental analysis. The open houses also provided the public an opportunity to ask questions and get more information about the current MP and the revision process. The process of determining the scope, focus, and content of a NEPA document is known as “scoping.”
Scoping is a useful tool to obtain information from the public and governmental agencies.
In particular, the scoping process was used as an opportunity to get input from the public and agencies about the vision for the MP update and the issues that the MP should address. Open house attendees were provided a comment card that asked for responses to specific questions in addition to providing general comments about the plan and the environmental review. The specific questions included:

- How would you like to see Beaver Lake in 20 years?
- What about Beaver Lake is most important to you?
- What about Beaver Lake is least important to you?
- What changes, if any, would you like to see at the lake?

USACE published notice of the scoping meetings through an email blast, a direct mail postcard, press releases, display ads in several regional and local papers, and announcements on the Beaver Lake Master Plan webpage, the Beaver Lake Facebook page, and the Little Rock District Facebook page. The postcard notice and email blast were sent to landowners adjacent to USACE-owned lands around the lake, dock permit holders, marina and resort owners, dock builders, National Recreation Reservation Service (NRRS) customers, and local area fishing permit licensees. Postcards were sent to those for whom only a postal address was available; all others received the email notice. Agency coordination letters were sent to potentially interested resource agencies with regulatory authority inviting requesting their participation in the process. The 30-day comment period was held from March 2 to April 3, 2015. Agencies, community groups, members of the public, and other interested parties submitted 403 letters, e-mails, comment cards, and faxes or made oral comments at an open house during this period.

A final scoping report documenting and analyzing all comments submitted to the Corps was completed by CDM Smith in September 2015.

As noted earlier, the PDT recommended and received approval to initiate the shoreline management plan update process concurrently with the master plan revision process at Beaver Lake in September 2015. In doing so, the team recognized a ‘rescoping’ for both plans would be required.

To continue the process and ‘rescope’, an agency scoping workshop was held on March 17, 2016. Three public scoping workshops were hosted on March 15-17, 2016 to gather public comments on the combined MP and SMP revision process and issues that should be examined as part of the environmental analysis. The workshops also provided the public an opportunity to ask questions and get more information about the current MP and SMP and the revision process.

Comments submitted to USACE during both sets of scoping workshops were considered together in developing alternatives and guiding the environmental analysis of proposed revisions to both plans.

The rescoping process was used as an opportunity to get input from the public and agencies about the vision for the MP and SMP updates and the issues that the MP and SMP should address. Workshop attendees were provided a comment card that asked for responses to specific questions in addition to soliciting general comments about the plans and the environmental review. The comment card advised people that all comments previously submitted would continue to be considered. The specific questions included:

- Please provide your comments and suggestions on items to update in the Beaver Lake SMP.
• How would you like to see Beaver Lake in 20 years?
• What changes, if any, would you like to see at the lake?
• What about Beaver Lake is most and least important to you?

USACE published notice of the scoping workshops through an email blast, a direct mail postcard, press releases, display ads in several regional and local newspapers, and announcements on the Beaver Lake MP/SMP webpage and the Little Rock District Facebook page. The postcard notice and email blast were sent to landowners adjacent to USACE-owned lands around the lake, dock permit holders, marina and resort owners, dock builders, National Recreation Reservation Service (NRRS) customers, prior commenters from the 2015 Master Plan comment period, and local area fishing permit licensees. Postcards were sent to those for whom only a postal address was available; all others received the email notice. Agency coordination letters were sent to resource agencies with regulatory authority requesting their participation in the process.

USACE accepted comments on both the Beaver Lake MP Revision and Beaver Lake SMP Update throughout the entire scoping comment period from March 7 through April 8, 2016. Agencies, community groups, members of the public, and other interested parties submitted 268 letters, emails, comment cards, and faxes or made oral comments at a workshop during this period.

A final rescoping report documenting and analyzing all comments submitted to the Corps was completed by CDM Smith in May 2016.

7.3 Draft Master Plan-Shoreline Management Plan/Draft Environmental Assessments
The draft release of the Beaver Lake Master Plan and associated documents is scheduled for March 2018.

7.4 Final Shoreline Management Plan/Final EA.
The Final Shoreline Management Plan will be completed in xxx 2018, with public workshops scheduled in xxx 2018.

Public workshop format will be similar to the Scoping and Draft Release workshops; however, no comments will be accepted as the plan is final.
8.0 Conclusions

The Shoreline Management Plan for Beaver Lake was last approved in 1998. Since then public use patterns have remained similar, but trends, facility and service demands have shifted in the past 20 years due to the need for alternative experiences in recreation and tourism. Visitation to the lake has varied in numbers from 2000 to 2012; however, with an average of 2.5 million visitors per year, the demand for high quality recreational experiences remain. Beaver Lake receives pressure for both private shoreline and public recreation use, resulting in management concerns regarding the overall sustainability of the lake. With public use at project facilities changing, reallocations of services at these facilities need to be addressed. Changes involving recreation area closures and improvements have occurred during the last four decades to meet the evolving public use. In addition, cooperative agreements are being considered in order to operate and maintain facilities, which would reduce the financial burden on the tax payers.

The Shoreline Management Plan is not intended to address the specifics of regional water quality or water level management; these areas are covered in a project’s water management plan. However, specific issues identified through the Shoreline Management Plan revision process can still be communicated and coordinated with the appropriate internal Corps resource (i.e. Operations for shoreline management) or external resource agency (i.e. Arkansas Game and Fish Commission for fisheries management and Arkansas Dept. of Environmental Quality for water quality) responsible for that specific area. To facilitate this action, the current Shoreline Management Plan development evaluated two alternatives relative to their potential impacts on the land and water resources of Beaver Lake.

These alternatives spanned the gamut of increased shoreline protection to increased shoreline development and the potential effects on the human, terrestrial, and aquatic environment from their implementation. A no action alternative looked at leaving the lake as it currently exists in terms of developable areas and protected areas. Of the 490.1 miles of shoreline available land around the lake, 43.8% of this is allocated as Limited Development Area and Public Recreation Area lands, which would allow some potential future development.

The action alternative (Preferred Alternative) would reduce the LDA by 3.3 shoreline miles, and the PRA by 13.2 miles, resulting in 40.4% of the shoreline allocated to these lands. The remainder of the shoreline would be allocated to Protected Area lands (58%) and Prohibited Area lands (1.6%). These allocations would leave the majority of the available shoreline acreage as preservation areas. Potential effects from this would be decreased vegetation removal and a reduction in soil erosion due to the reallocation of lands previously included as LDA and PRA lands, which had the potential for construction and conversion of pervious surfaces to impervious. This construction activity is generally detrimental to water quality and terrestrial and aquatic wildlife species. Development has the potential to increase the number of boats on the lake, increased health and safety issues, aesthetic impacts, and impaired recreational experiences for many visitors. The Preferred Alternative would preserve more shoreline vegetation, reduce stormwater runoff quantity and velocity, resulting in less in-lake
sedimentation and turbidity, and improve water quality. This alternative seeks to balance all components of lake usage, including the provision for growth and recreation potential, while protecting and preserving terrestrial and aquatic resources.
9.0 Bibliography

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Appendix A: Public Comments
(See Scoping Report)
Appendix B Local, State & Federal Agency Coordination Letters
(See Scoping Report)
Appendix C Alternative Maps